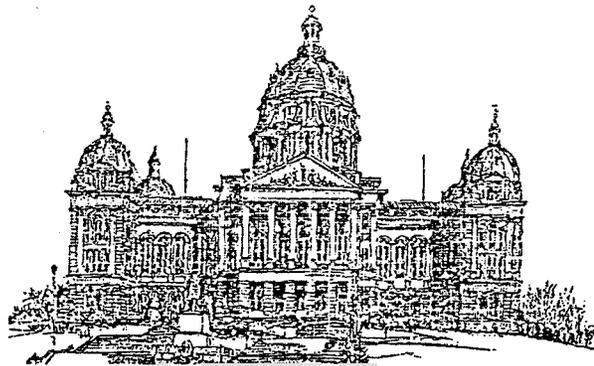


5-1-93

**State of Iowa
FY 1994
Governor's Recommendations
Summary**



Legislative Fiscal Bureau

January 1993

FOREWORD

The purpose of this document is to provide the Legislature with information concerning FY 1994 General Fund estimated receipts, departmental requests, and Governor's recommendation. This information provides an overall summary of the State Budget and is intended to help the Legislature to take a proactive approach toward the budgetary process.

The emphasis of this document is on the General Fund revenue and expenditures. The Legislative Fiscal Bureau (LFB) will have available detailed budget documents for each Appropriations Subcommittee containing an overview and analysis of departmental budgets and the Governor's Recommendation. The Appropriations Subcommittees can use those documents for consideration of the FY 1994 budget requests.

If you need additional detail regarding a departmental request or Governor's Recommendation, Appendix D contains a LFB staff listing. Our individual analysts have additional information concerning each appropriation.

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DOCUMENT NOTES

When reviewing this document, please note the followins:

Chapter 8.35A (2), Code of Iowa, requires the Department of Management (DOM) to transmit the Governor's recommendation to the LFB by January 1 or no later than the date the Governor's budget document is delivered to the printer. The information in the tables and charts of this document is based on the January 9 budget tape received by the LFB.

Other items worth noting when reviewing this report include:

- Revenue and expenditures are estimated for FY 1993 and FY 1994.
- FY 1992 data includes transfers, reversions, and supplemental appropriations; FY 1993 and FY 1994 data do not.
- A separate detailed document of the FY 1994 Governor's Recommendation will be prepared for each Appropriations Subcommittee.
- Appendix A is the General Fund Appropriations tracking document by Appropriations Subcommittee.
- Appendix B is a glossary of budget terms.
- Appendix C contains a listing of the Issue Reviews completed by the LFB.
- Appendix D contains the LFB staff listing.

Questions concerning this document should be directed to Dennis Prouty, LFB Director, (515) 281-5279.

1993 IOWA LEGISLATIVE SESSION TIMETABLE (IF RULES REMAINED UNCHANGED)

- January **11** - First day of Session.
- February **26** - Final day for individual requests for bill drafts to the Legislative Service Bureau.
- March **19** - Final day for House bills to be reported out of House committees and Senate bills out of Senate committees.
- March **22 - 26** - House considers only House bills and unfinished business and Senate considers only Senate bills and unfinished business.
- April **9** - Final day for Senate bills to be reported out of House committees and House bills to be reported out of Senate committees.
- April **12 - 16** - House considers only Senate bills and unfinished business and Senate considers only House bills and unfinished business.
- April **19** - Amendments need not be filed on the day preceding floor debate.
- April **19** - Only the following bills are eligible for consideration:
 - Appropriations bills
 - Ways and Means bills
 - Legalizing Acts
 - Co-sponsored by Majority and Minority Leaders
 - Companion bills sponsored by House and Senate Majority Leaders
 - Conference Committee Reports
 - Bills passed by both Houses in different forms
 - Concurrent or simple resolutions
 - Bills on the Veto Calendar
 - Administrative Rules Review Committee bills
 - Joint resolutions nullifying Administrative Rules
 - Unfinished business
- April **30** - 110th day of the Session.

BUDGET REFORMS AND THE FY 1993 BUDGET

Iowa has suffered from the same problems of many other states: tax revenues below expectations; expenditures above budget; and, a lack of reserves. The budget has dominated the Legislative debate during the past General Assembly. At the start of the 1992 session the Legislature faced a \$46 million shortfall in the FY 1992 budget and FY 1993 built-in growth in standings and entitlement programs that exceeded new revenue by a ratio of more than three-to-one.

The short term correction was to decrease expenditures and increase revenue. The FY 1992 budget was balanced with several across-the-board reductions, deappropriations, and layoffs. The FY 1993 budget required a special session to deal with the budget problems. The special session budget agreement passed by the Legislature and signed by the Governor included the following major items:

- Sales tax increased from 4.0% to 5.0% (one-cent) and phase-in income tax threshold changes. This is expected to generate approximately \$274 million in FY 1993.
- 5.0% across-the-board reduction with certain appropriations totally exempted and others receiving a 2.0% across-the-board reduction.
- Limited city and county property tax levies for FY 1994 and FY 1995 with exceptions allowed for debt service, voter-approved taxes, levies on increases in the tax base, and hospital levies.
- An appropriation for salary adjustment purposes providing funding for the collective bargaining agreements of 9.0% Cost of Living Adjustment (COLA) and providing funding for a 7.5% COLA for non-contract-covered employees.
- Full funding of the Medicaid Program with provision for an audit of the Program.

In addition, the 1992 General Assembly passed and the Governor signed, several reforms to the budget process that could provide some long term solutions to the State's budget problems. These included:

FORMULAS

- K-12 and Community Colleges - Modified the calculation of the State percent of allowable growth. Required that it be established by statute that shall be enacted within 30 days of the submission of the Governor's budget. Required that it be the only subject matter of the bill that establishes the State percent of allowable growth.

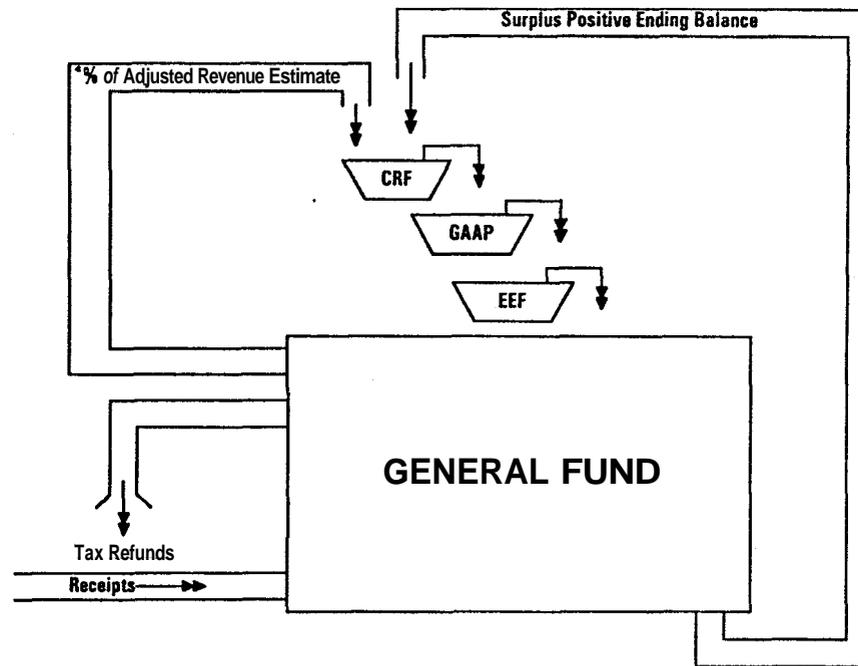
ENTITLEMENT PROGRAMS AND STANDING APPROPRIATIONS

- Capped foster care spending.
- Indigent defense - Established two-year pilot projects in 6 counties requiring contracting with private attorneys at a reduced rate.
- Medicaid - Executive and Legislative Branch study. Required prior authorization for certain prescription drugs, limited physician visits to 24 per year with waiver for medical necessity, established 10 managed care pilot programs, and required additional restriction on transfer of assets.
- Eliminated a number of standing unlimited appropriations and made them annual appropriations.

EXPENDITURE LIMITATION

- Beginning in FY 1994, statutory limitation on expenditures limits spending to 99.0% of adjusted revenue estimate. The expenditure limitation is required to be used in the preparation of the Governor's budget. Only 95.0% of any new revenue implemented in a fiscal year will be available for expenditure.
- Required that if a Revenue Estimating Conference (REC) reduces the December revenue estimate, the Governor must adjust the budget recommendations to account for the reduction in revenue. Required that if an REC increases the estimate above the December figure, the Governor and General Assembly shall continue to use the lower projection.
- Established Cash Reserve Fund (CRF)
 - Restricted spending to nonrecurring emergency expenditures.

- Annual appropriation of up to 1.0% of adjusted revenue estimate for the fiscal year and any surplus existing in the General Fund at the end of the fiscal year.
- Established cash reserve goal percentages of 1.0% for FY 1994, increasing by 1.0% each FY to 5.0% in FY 1998.
- Specified that moneys in the CRF be appropriated only if the appropriation is made in the same fiscal year and it is only for nonrecurring emergency expenditures.
- Required that an appropriation from the CRF that causes the fund's balance to drop below 3.0% of the adjusted revenue estimate receive three-fifths majority vote of the General Assembly. Otherwise a simple majority vote is required.
- Established Generally Accepted Accounting Principles (GAAP) Deficit Reduction Fund
 - Receives amounts in excess of maximum CRF maximum balance.
 - The DOM is appropriated these funds for the purpose of eliminating the State's GAAP deficit.
- Modified the Economic Emergency Fund (EEF)
 - Once all GAAP obligations are retired, funds are credited to the EEF.
 - Reduced maximum balance from 10.0% of prior years' appropriations to 5.0% of the adjusted revenue estimate. (Note: Iowa had an emergency fund in statute, but it had not been funded in recent years.)
 - Required that if the EEF is at the maximum balance, excess moneys shall be transferred to the General Fund.
 - Restricted spending to emergency expenditures.
- The following diagram illustrates the basic flow of the General Funds with expenditure limitation:



OTHER BUDGET REFORMS - SF 2373

- Strategic Planning - Five-year plans by Executive, Judicial, and Legislative Branch.
- Periodic Program Review - DOM to implement based upon a ten-year cycle.
- Biennial budgets - Governor submits a biennial budget and Legislature may enact a biennial budget.
- Governor vetoed entire bill citing the following reasons:
 - Program review - wanted sunset, not just review and six-year cycle.

- Biennial budget - wanted Legislature to budget biennially, not have option.
- Strategic planning - agreed to continue to the extent resources permit.
- Pilot Project for Program Performance and Zero-based Budgeting
 - Legislators have expressed some interest in these types of budgeting and have authorized pilot projects in the Department of Public Health (program performance) and Department of Natural Resources (zero-based).

FY 1993 BUDGET ADJUSTMENTS

The following table lists the adjustments to the FY 1993 budget by department level. The *FY 1993 Final Action* column reflects the final action by the Legislature after the special sessions. The *Implied Vetoes* are the Governor's veto of intent language and anticipated reversions that may result. The *Back Pay FY 1992* represents the FY 1992 back-pay costs paid in FY 1993. The *Salary Bonus FY 1993* represents the FY 1993 salary bonus paid to certain employees. The *Other One Time Costs* lists any other one-time spending authority. In addition to these adjustments, the DOM anticipates FY 1993 reversions of \$2.8 million from departments from retirements that occurred prior to September 1, 1992.

FY 1993 BUDGET REVISIONS BY DEPARTMENT

Department	FY 1993 Final Action	Implied Vetoes	Back Pay FY 1992	Salary Bonus FY 1993	Other One Time Costs	Adjusted FY 1993
Agriculture & Land Stewardship	\$ 21,998,785	\$ 0	\$ (313,090)	\$ (136,041)	\$ 0	\$ 21,549,654
Attorney General	8,470,375	0	(17,782)	(4,536)	0	8,448,057
Auditor Of State	1,062,919	0	0	0	0	1,062,919
Blind, Iowa Commission For The	1,402,646	0	(6,326)	(3,114)	0	1,393,206
Campaign Finance Commission	262,417	0	(3,679)	(1,814)	0	256,924
Civil Rights Commission	1,103,884	0	(22,825)	(1,724)	0	1,079,335
College Aid Commission	37,592,422	0	(1,108)	(2,449)	0	37,588,865

Department	FY 1993 Final Action	Implied Vetoes	Back Pay FY 1992	Salary Bonus FY 1993	Other One Time Costs	Adjusted FY 1993
Commerce, Department Of	19,661,979	0	(217,106)	(68,040)	(1,187,500)	18,189,333
Corrections, Department Of	134,257,562	0	(2,369,974)	(873,912)	(56,000)	130,957,676
Cultural Affairs, Department Of	4,431,528	0	(72,280)	(26,649)	0	4,332,599
Economic Development, Dept. Of	22,841,944	(175,000)	(21,893)	(6,862)	(190,000)	22,448,189
Education, Department Of	1,428,319,096	0	(192,265)	(60,791)	0	1,428,066,040
Elder Affairs, Department Of	2,303,416	0	(5,983)	(2,136)	0	2,295,297
Employment Services, Department Of	4,254,181	0	(85,604)	(28,668)	0	4,139,909
Executive Council	1,215,215	0	0	0	0	1,215,215
Legislative Branch	18,589,794	0	0	0	0	18,589,794
General Services, Department Of	13,796,284	0	(204,932)	(97,763)	0	13,493,589
Governor	1,427,709	0	0	(1,474)	0	1,426,235
Gov. Substance Abuse Coordinator	172,465	0	0	0	0	172,465
Health, Department Of Public	34,130,450	0	(83,666)	(33,840)	0	34,012,944
Human Rights, Department Of	1,518,535	0	(23,228)	(6,500)	0	1,488,807
Human Services, Department Of	684,784,076	(20,000)	(4,101,390)	(1,285,527)	0	679,377,159
Inspections & Appeals, Department Of	21,697,853	0	(272,863)	(84,814)	0	21,340,176
Judicial Branch	78,276,346	0	(424,834)	(126,260)	0	77,725,252
Law Enforcement Academy	879,109	0	(8,207)	(4,105)	0	866,797
Management, Department Of	6,668,024	0	0	0	0	6,668,024
Natural Resources, Department Of	22,959,975	(900,000)	(121,231)	(51,762)	0	21,886,982
Parole, Board Of	763,437	0	(11,520)	(3,629)	0	748,288
Personnel, Department Of	9,460,187	0	(177)	0	0	9,460,010
Public Defense, Department Of	3,715,936	0	(52,616)	(23,701)	0	3,639,619
Public Employment Relations Board	686,728	0	0	(2,722)	0	684,006
Public Safety, Department Of	14,236,451	0	(252,863)	(22,236)	0	13,961,352

Department	FY 1993 Final Action	Implied Vetoes	Back Pay FY 1992	Salary Bonus FY 1993	Other One Time Costs	Adjusted FY 1993
Regents, Board Of	520,502,594	(50,000)	(5,643,962)	(1,317,877)	0	513,490,755
Revenue And Finance, Department Of	243,376,945	0	(483,354)	(193,388)	(150,000)	242,550,203
Secretary Of State	2,002,700	0	(26,359)	(12,247)	0	1,964,094
State-Federal Relations, Office Of	204,524	0	0	0	0	204,524
Transportation, Department Of	11,326,285	0	(4,310)	0	0	11,321,975
Treasurer Of State	5,313,392	0	(14,204)	(5,897)	0	5,293,291
Veterans Affairs Commission	29,326,167	0	(539,562)	(250,841)	0	28,535,764
Natural Resources Capital	<u>1,860,780</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>1,860,780</u>
Totals	<u>\$ 3,416,855,115</u>	<u>\$ (1,145,000)</u>	<u>\$ (15,599,193)</u>	<u>\$ (4,741,319)</u>	<u>\$ (1,583,500)</u>	<u>\$ 3,393,786,103</u>

FY 1993 SUPPLEMENTAL APPROPRIATION REQUESTS

The departments have been instructed by the DOM not to submit supplemental appropriations requests for FY 1993. The DOM has not transmitted any supplemental appropriation requests to the LFB as of January 8, 1993. The Governor is not recommending any supplemental appropriations for FY 1993.

October 1993, and January 1994. Second, the required implementation of a control group (4,000 cases) which operate under the old AFDC rules reduced the potential savings.

- **State Cases** - This appropriation funds community services for persons with Mental Illness, Mental Retardation, or Developmental Disabilities where the client has no established county of legal settlement. The appropriation for FY 1994 was under funded by approximately \$880,000. In addition, the number of cases has continued to increase as counties have become aggressive in challenging claims of legal settlement.
- **Community Economic Betterment Account (CEBA)** - The CEBA Program has obligated nearly all available funds for FY 1994 and has already received a Section 8.39, Code of Iowa appropriations transfer of \$400,000 which has also been obligated. The Department of Economic Development has stated that at least an additional \$3.0 million could be used during the remainder of FY 1994, as applications for qualifying projects continue to exceed available resources.
- **Indigent Defense** - The transfer will fund FY 1994 at \$250,000 above the actual spending level for FY 1993. The additional funds are necessary to pay the increased costs of legal defense for indigent persons. The number and size of claims submitted by court-appointed attorneys is greater than the FY 1993 level.
- **Medical Contracts** - The transfer will fund unanticipated Medipass managed care utilization during FY 1994.
- **Woodward State Hospital School** - The transfer will fund unanticipated claims filed in FY 1994.
- **Workers' Compensation** - The transfer will fund unanticipated claims filed in FY 1994.

FY 1995 REVENUE ESTIMATES

State General Fund revenues are estimated by a 3-member Revenue Estimating Conference (REC) which meets at least quarterly. Members are the Director of the LFB (Dennis Prouty), the Governor or the Governor's designee (Gretchen Tegeler, Director of the DOM), and a third member agreed to by the other 2 members. The third member, Marvin Selden, former Comptroller of the State of Iowa, resigned the position on the REC in September 1993. A new third member has not been named. The REC was created by statute in 1987 during government reorganization.

The December estimate is required to be used by the Governor in the preparation of the budget message and by the Legislature in the budget process. If the April estimate reduces the December revenue estimate, the Governor must adjust the budget recommendations to account for the reduction in revenue. If the REC increases the estimate in April above the December figure, the Governor and General Assembly shall continue to use the lower projection that was established in December.

On December 15, 1993, the REC estimated the FY 1995 State General Fund revenues at \$3.987 billion. This reflects growth in revenue of \$123.6 million (3.2%) compared to estimated FY 1994. The Governor's General Fund recommendation for revenue adjustments for FY 1995 includes an increase of \$36.4 million and a total transfer of \$39.7 million. The Governor's FY 1995 proposed expenditure limitation target is \$3.656 billion.

The Governor's projected ending balance for FY 1994 is \$30.3 million. This amount is required to be transferred into the CRF. If to the extent the transferred ending fund balance and the 1.0% transfer of adjusted FY 1995 revenues exceed the maximum balance of the CRF (1.0% of the General Fund for FY 1995), the excess shall be transferred to the DOM for GAAP reduction. The following page shows the projected General Fund balance sheet reflecting the Governor's FY 1994 and FY 1995 recommendations.

Exhibit 1

	Fiscal Year 1993		Fiscal Year 1994	
	Governor's Recomm.	Current Law	Governor's Recomm.	Current Law
REVENUE ADJUSTMENTS				
Medical Education Federal Reimbursement	\$ 14.0	\$ 14.0	\$ 14.0	\$ 14.0
Internal Revenue Code Update	0.5	0.5	0.5	
Alcoholic Beverages Audit Exceptions	- 9.0	- 9.0	0.0	
Attorney General - Consumer Advocate	0.1	0.1	0.0	
Impaired Driver License Surcharge			1.0	
Personal Income Tax - Welfare Reform			0.9	
Court Fines - Mandatory Minimums			5.0	
Enhanced Collections			2.4	
Retention of County Fines			- 0.2	
Advertising in State Publications			0.5	
Misc. Fee Adjustments			0.3	
Sale of Weights & Measures Trucks			0.3	
Revolving Fund Revenue:				
Aviation Fund			2.6	
Banking Fund			5.4	
Consumer Advocate Fund			2.0	
Commercial Feed Fund			0.8	
Credit Union Fund			1.0	
Dairy Trade Fund			0.7	
Fertilizer Fund			0.1	
Insurance Fund			8.4	
Milk Fund			0.5	
Odometer Fund			0.2	
Pari-Mutuel and Excursion Boat Funds			3.5	
Pesticide Fund			1.2	
Professional Licensing Fund			1.0	
Public Transit Fund			6.2	
Railroad Assistance Fund			0.1	
Railroad facilities Fund			1.4	
Utility Fund			4.9	
Vehicle Salvage Fund			0.1	
TOTAL REVENUE ADJUSTMENTS	\$ 5.6	\$ 5.6	\$ 64.8	\$ 14.0
TRANSFERS				
Lottery Proceeds	\$ 38.9	\$ 38.9	\$ 33.0	
Sale of Aircraft	0.7	0.7	0.0	0.0
Marine Fuel Tax Revenues	2.3	2.3	2.3	
Indirect Cost Transfers	3.0	3.0	3.0	3.0
Miscellaneous	0.6	0.6	0.6	0.6
TOTAL CASH TRANSFERS	\$ 45.5	\$ 45.5	\$ 38.9	\$ 3.6

State of Iowa
Estimated Condition of the Cash Reserve,
GAAP, and Economic Emergency Funds
(\$ in Millions)

	<u>Governor's Recommendation</u>	
	<u>FY 1993</u>	<u>FY 1994</u>
<i>CASH RESERVE FUND</i>		
Balance Brought Forward		\$ 30.1
Estimated Revenues:		
FY 1993 Ending Balance	\$ 30.1	
Appropriated from the General Fund		<u>6.0</u>
Balance Carried Forward	<u>\$ 30.1</u>	<u>\$ 36.1</u>
<i>GAAP RETIREMENT FUND</i>		
Balance Brought Forward		
Estimated Revenues:		
Appropriated from the General Fund	\$ 28.8	\$ 69.0
Appropriated from Use Tax Revenue	<u>31.2</u>	
Total Funds Available	60.0	<u>69.0</u>
GAAP Deficit Elimination Plan	<u>- 60.0</u>	<u>- 69.0</u>
Balance Carried Forward	<u>\$ 0.0</u>	<u>\$ 0.0</u>
<i>ECONOMIC EMERGENCY FUND</i>		
Balance Brought Forward		\$ 1.8
Estimated Revenues:		
FY 1992 Ending Balance	\$ 1.8	
Interest Earnings - Cash Reserve Fund		<u>1.4</u>
Balance Carried Forward	<u>\$ 1.8</u>	<u>\$ 3.2</u>

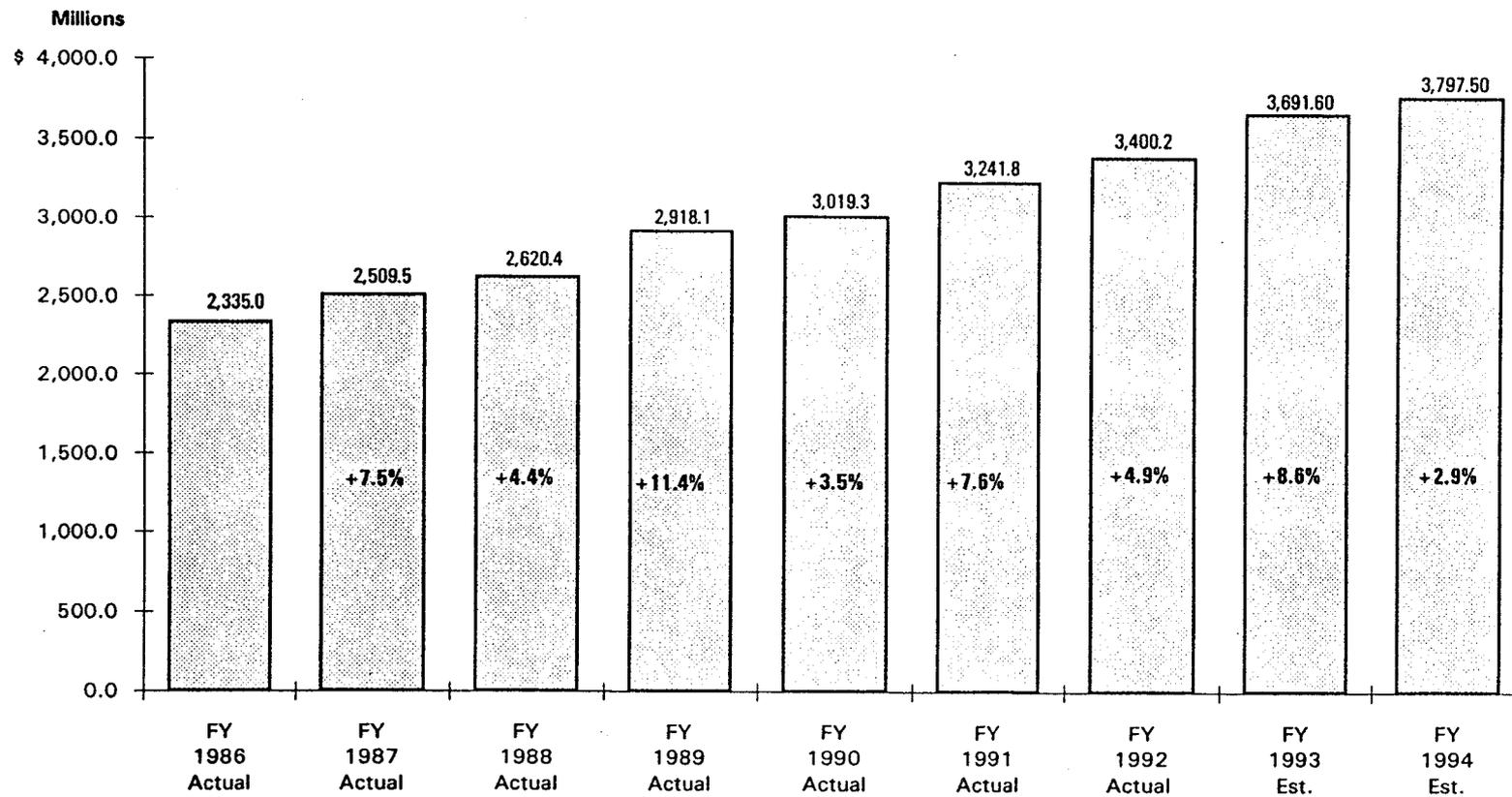
Calculation of Statutory Expenditure Limit
(\$ in Millions)

<u>Fiscal Year 1994</u>	<u>Governor's Recommendation</u>		
	<u>Current</u> <u>Revenue</u>	<u>New</u> <u>Revenue</u>	<u>Total</u> <u>Revenue</u>
Revenue Estimate per Revenue Estimating Conference	\$ 3,797.5		\$ 3,797.5
Refund of Taxes	- 347.0		- 347.0
Use Tax Increase	32.4		32.4
Accrued Revenue Changes	10.2		10.2
Transfers	38.9		38.9
Total	<u>3,532.0</u>		<u>3,532.0</u>
Revenue Adjustments:			
Revolving Fund Revenue	40.1		40.1
Internal Revenue Code Update	0.5		0.5
Medical Education	14.0		14.0
Court Fines Mandatory Minimums		5.0	5.0
Impaired Driver License Surcharge		1.0	1.0
Collection Enhancements		2.4	2.4
Personal Income Tax - Welfare Reform		0.9	0.9
Advertising in State Publications		0.5	0.5
Retention of County Fines	- 0.2		- 0.2
Miscellaneous Fee Adjustments		0.3	0.3
Sale of Weights & Measures Trucks		0.3	0.3
Total Revenue Adjustments	<u>54.4</u>	<u>10.4</u>	<u>64.8</u>
Total Funds Available for Limit Calculation	3,586.4	10.4	3,596.8
Applicable Limit Percentage	99%	95%	
Total Amount of Expenditure Limit	<u>\$ 3,550.5</u>	<u>\$ 9.9</u>	<u>\$ 3,560.4</u>

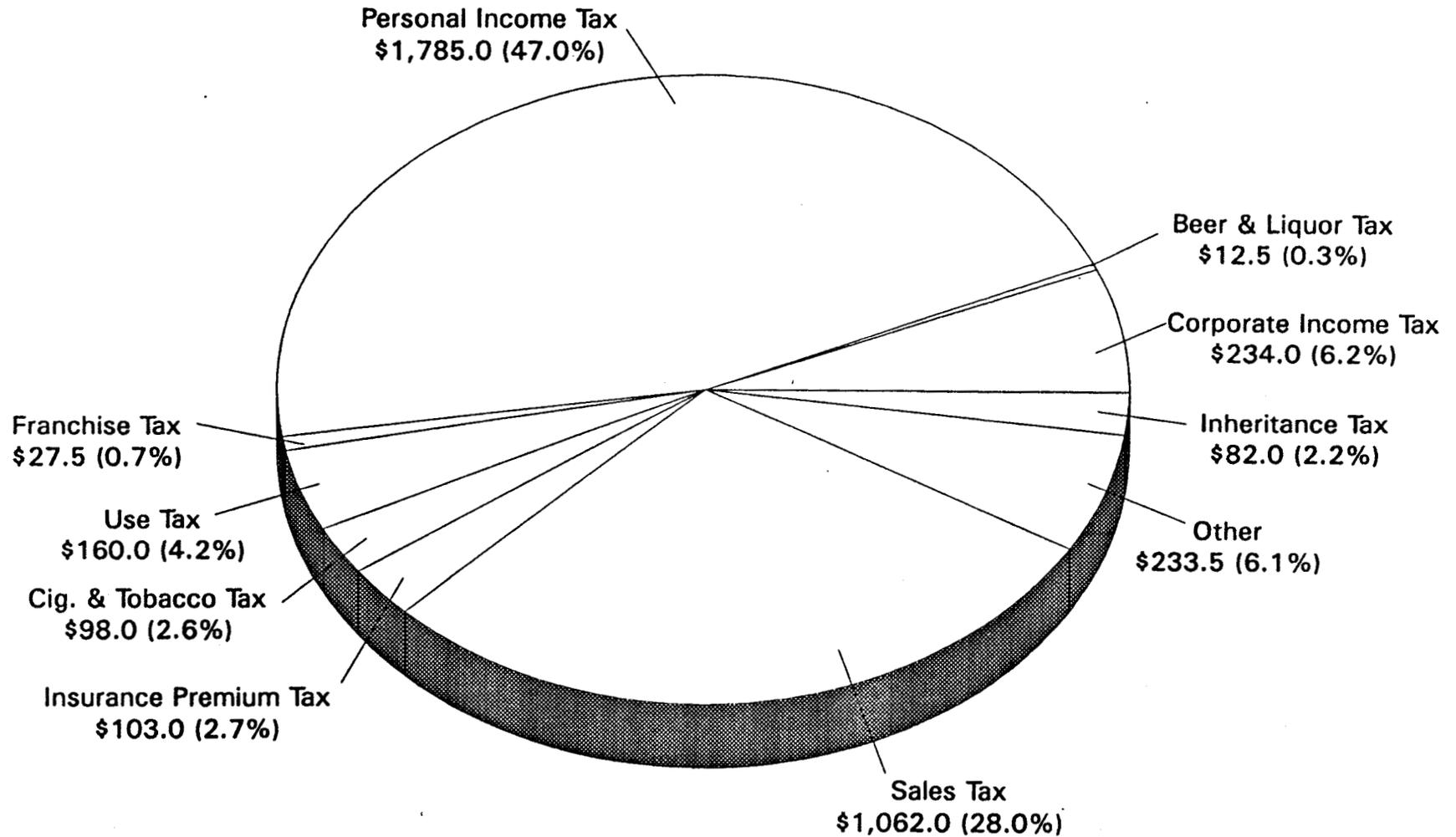
STATE OF IOWA
SCHEDULE OF GAAP ADJUSTMENTS
(\$ In Millions)

GAAP ADJUSTMENT	Governor's Recommendation	
	FY 1993	FY 1994
Medicaid	\$ 33.0	
Insurance Reserves	27.0	
Accrued Payroll (Net)		\$ 21.0
Foster Care		6.0
Secondary Vocational Education		3.3
Education - Court Placed Students		1.5
Area Schools Fourth Qtr Payment		16.4
Non-Public Transportation		3.0
Various Standing Unlimited Appropriations		2.0
Tax Refunds		15.8
TOTAL GAAP ADJUSTMENTS	\$ 60.0	\$ 69.0

GENERAL FUND RECEIPTS AND PERCENT OF GROWTH FY 1986 - FY 1994



FY 1994 ESTIMATED GENERAL FUND RECEIPTS (IN MILLIONS)



Total: \$3,797.5

Note: Est. FY 1993 & FY 1994 as estimated by Dec. 15, 1992, Revenue Estimating Conference.

FY 1991 - FY 1994 REVENUE PROJECTION FOR THE GENERAL FUND

Tax Source	FY 1991	FY 1992	% Change	FY 1993	% Change	FY 1994	% Change
	Actual	Actual	from FY 1991	Estimated	from FY 1992	Estimated	from FY 1993
Personal Income Tax	\$ 1,526.2	\$ 1,587.5	4.0	\$ 1,700.0	7.1	\$ 1,785.0	5.0
Sales Tax	764.7	800.4	4.7	1,012.0	26.4	1,062.0	4.9
Use Tax	120.9	122.8	1.6	154.0	25.4	160.0	3.9
Corporate Income Tax	239.4	237.2	(0.9)	230.0	(3.0)	234.0	1.7
Inheritance Tax	69.0	78.0	13.0	83.0	6.4	82.0	(1.2)
Insurance Premium Tax	92.3	97.4	5.5	103.0	5.7	103.0	0.0
Cigarette Tax	83.5	93.5	12.0	92.0	(1.6)	94.0	2.2
Tobacco Tax	3.1	3.9	25.8	4.0	2.6	4.0	0.0
Beer Tax	12.7	12.6	(0.8)	12.5	(0.8)	12.5	0.0
Franchise Tax	25.0	26.4	5.6	27.0	2.3	27.5	1.9
Miscellaneous Tax	0.6	0.7	16.7	0.5	(28.6)	0.5	0.0
Total Special Taxes	2,937.4	3,060.4	4.2	3,418.0	11.7	3,564.5	4.3
Other Receipts							
Institutional Payments	105.4	107.9	2.4	103.4	(4.2)	102.3	(1.1)
Liquor Transfers							
A. Profits	21.6	28.3	31.0	22.8	(19.4)	26.0	14.0
B. 7% Gross Revenues	9.0	9.0	0.0	9.0	0.0	9.0	0.0
Interest	11.8	9.6	(18.6)	5.5	(42.7)	5.5	0.0
Fees	16.7	49.3	195.2	53.4	8.3	23.0	(56.9)
Judicial Revenue	35.7	37.9	6.2	39.7	4.7	39.7	0.0
Miscellaneous Receipts	14.3	23.8	66.4	26.1	9.7	17.8	(31.8)
Pari-Mutuel Receipts	7.2	19.5	170.8	13.7	(29.7)	9.7	(29.2)
Total Receipts	\$ 3,159.1	\$ 3,345.7	5.9	\$ 3,691.6	10.3	\$ 3,797.5	2.9

Note: FY 1993 and FY 1994 are as estimated by the December 15, 1992, Revenue Estimating Conference. The revenues do not reflect transfers, refunds, or accruals.

GOVERNOR'S FY 1994 RECOMMENDATIONS

The Governor's FY 1994 General Fund budget recommendation is \$3.5 billion, an increase of \$92.6 million compared to estimated FY 1993. This amount does not include \$75.0 million recommended by the Governor for the GAAP deficit and the CRF in FY 1994. The estimated FY 1993 budget is the final Legislative action less the equipment/travel reductions and the Governor's vetoes of intent language and actual appropriations. The estimated FY 1993 figures include the one-time appropriations for back pay (\$15.6 million) and salary bonus (\$4.7 million). The FY 1994 Governor's recommendations include:

- An anticipated FY 1993 ending General Fund balance of \$30.1 million. This amount is required to be transferred to the CRF. The Governor recommends appropriating an additional \$6.0 million to the CRF to meet the 1.0% FY 1994 balance requirement (\$36.0 million).
- An appropriation of \$69.0 million for the retirement of the GAAP deficit in FY 1994. The Governor's budget outlines a plan to achieve a positive ending balance under proposed GAAP standards by the end of FY 1995.
- An appropriation of \$57.6 million in new funds for K-12 School Aid. The assumptions used in the Governor's recommendation include: allowable growth of 2.3% (\$36.3 million), enrollment growth of 4,949 (\$14.2 million), reorganization incentives (\$4.5 million), and special education increases (\$2.6 million).
- An increase of \$43.0 million in Medical Assistance. This reflects an increase for inflation for providers, an increase in the estimated number of eligibles and utilization rates, an addition of child welfare services, and savings from implementing the DOM Medicaid Task Force recommendations.
- An estimated FY 1994 ending fund balance of \$25.0 million.

The FY 1994 Governor's recommendation does not include any dollars for the collective bargaining contracts currently being negotiated. The Department of Management estimates that as a "rule-of-thumb" each 1.0% across-the-board salary increase to all State employees (including those employees not covered by a collective bargaining contract) costs \$10.0 million, e.g., a 2.5% increase would cost \$25.0 million. Implementing a merit

step increase to all eligible State employees costs \$5.0 million. Those employees at the top of their pay grade are not entitled to a merit step increase.

The following pages list the major (\$1.0 million or more) General Fund increases or decreases recommended by the Governor for FY 1994. The subcommittees' totals contain all standing appropriations. The *Diff. Gov. Rec v Est. FY 93* column reflects the difference between the estimated FY 1993 appropriation and the Governor's FY 1994 recommendations.

MAJOR GENERAL FUND INCREASES/DECREASES RECOMMENDED BY THE GOVERNOR

(dollars in millions)

<u>Program</u>	<u>Gov. Rec. FY 1994</u>	<u>Diff. Gov. Rec. v. Est. FY 93</u>
<u>Administration Subcommittee</u>		
Treasurer		
▪ TRANS Notes - The FY 1994 costs included interest and issuance costs (legal fees, trustee handling fees, insurance, printing, underwriting costs, etc.)	1.0	(3.5)
Other		
▪ All Other Program Expenditures	<u>294.3</u>	<u>(3.4)</u>
Total Administration	295.3	(6.9)
<u>Agriculture & Natural Resources Subcommittee</u>		
Total Agriculture & Natural Resources	42.2	(1.8)
<u>Economic Development Subcommittee</u>		
Iowa Finance Authority		
▪ Eliminate the Housing Improvement Fund	0.0	(1.0)
Other		
▪ All Other Program Expenditures	<u>22.7</u>	<u>1.0</u>
Total Economic Development	22.7	0.0
<u>Education Subcommittee</u>		
College Aid Commission		
▪ Tuition Grant Program - Additional grants to students who are eligible for financial aid due to changes in the federal financial aid formula which eliminates home and farm equity as an asset.	31.5	1.0

<u>Program</u>	<u>Gov. Rec. FY 1994</u>	<u>Diff. Gov. Rec. v. Est. FY 93</u>
Education, Dept. of		
▪ School Foundation Aid - Increase allowable growth by 2.3%, fund enrollment growth, and reorganization incentives.	1,236.5	57.6
▪ Community Colleges - Increase for General Aid and the 4th Quarter Aid. The increase is to be distributed in relation to inflation and growth in enrollment.	109.7	4.0
▪ Transportation for Nonpublic Students - Increase to allow for reimbursements provided by the State to match actual claims for allowable transportation costs.	6.9	1.3
Regents, Board of		
▪ ISU - Ag. Experiment Station for agricultural research fulfilling the 4th year of a 5-year plan.	27.3	2.6
▪ Tuition Replacement - Appropriation to repay the debt service on Academic Revenue Bonds.	24.1	1.6
Other		
▪ All Other Program Expenditures	<u>623.8</u>	<u>0.9</u>
Total Education	2,059.8	69.0
 <u>Health & Human Rights Subcommittee</u>		
Veterans Affairs, Commission of		
▪ Veterans Home - Increase of \$5.0 million due to using leveraged federal revenues. The revenues are to be deposited in the General Fund with the appropriation being increased by a like amount. A decrease of \$1.0 million due to contracting services.	32.0	2.9
Other		
▪ All Other Program Expenditures	<u>40.9</u>	<u>0.2</u>
Total Health & Human Rights	72.9	3.1
 <u>Human Services Subcommittee</u>		
Human Services, Dept. of		
▪ Medical Assistance - Fund projected increases in caseloads and utilization and increase some provider rates.	342.9	43.0
▪ Promise Jobs - Part of Governor's Welfare Reform initiative. Expected to result in reduced AFDC caseloads in future years.	7.7	2.8

Program	Gov. Rec. FY 1994	Diff. Gov. Rec. v. Est. FY 93
▪ Independence Mental Health - Decrease for backpay and salary bonus, and a decrease due to eliminating salary annualization, early retirement positions, and staff reductions.	17.0	(1.1)
▪ Cherokee Mental Health - Decrease for backpay and salary bonus, and a decrease due to eliminating salary annualization, early retirement positions, and staff reductions.	14.3	(1.9)
▪ Woodward Hospital School - Decrease for backpay and salary bonus, and a decrease due to eliminating salary annualization, early retirement positions, and staff reductions.	30.5	(2.3)
▪ Glenwood Hospital School - Decrease for backpay and salary bonus, and a decrease due to eliminating salary annualization, early retirement positions, and staff reductions.	35.8	(2.7)
▪ MH/MR/DD Services - Transferred to the Medical Assistance budget.	0.0	(2.9)
▪ Aid to Dependent Children - These savings are based upon proposed changes in the AFDC Program which are expected to encourage recipients to seek employment and increase earned income. Also reflects Governor's Child Support initiative.	43.2	(3.2)
▪ Child and Family Services - Decrease is due to projected reductions in foster care caseloads and will be partially offset by increased federal funding from the MA Program.	67.6	(3.8)
▪ Field Operations - Reflects fewer field staff based upon eliminating FTE positions currently vacant and early retirement.	36.0	(6.8)
Other		
▪ All Other Program Expenditures	<u>109.7</u>	<u>(1.2)</u>
Total Human Services	704.7	19.9

Justice System Subcommittee

Corrections

- Fort Madison - Increase funding for critical authorized vacant positions, inmate support costs, and increased medical contract costs.

Judicial Branch

- No recommendation by the Governor, just passed through request.

Other

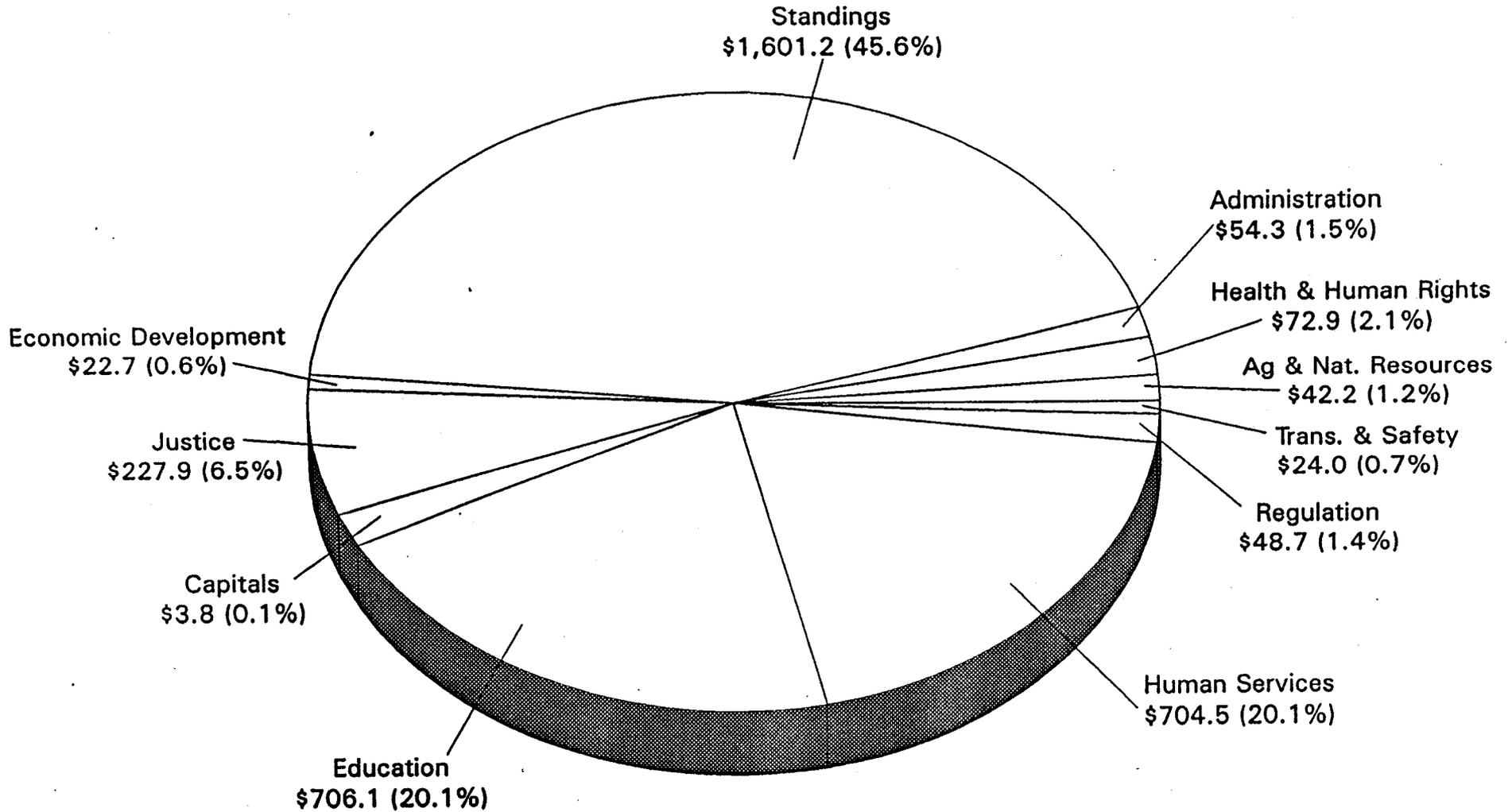
- All Other Program Expenditures

Total Justice System

24.3	1.2
81.9	4.7
<u>121.7</u>	<u>0.2</u>
227.9	6.1

<u>Program</u>	<u>Gov. Rec. FY 1994</u>	<u>Diff. Gov. Rec. v. Est. FY 93</u>
<u>Regulation Subcommittee</u>		
Commerce, Dept. of		
▪ Alcoholic Beverages Division - Transfer of private contract for the Ankeny warehouse facility to the Liquor Trust Fund.	1.5	(1.2)
Inspections & Appeals		
▪ Indigent Defense - Increases for private court-appointed and contracted private representation of indigent persons.	9.8	1.2
Other		
▪ All Other Program Expenditures	<u>37.4</u>	<u>1.1</u>
Total Regulation	48.7	1.1
 <u>Transportation & Safety Subcommittee</u>		
Total Transportation & Safety	30.3	0.2
 <u>Capital Projects</u>		
Total Capital Requests	3.8	1.9
 Total FY 1994 Governor's Recommendation & Increase	 <u><u>\$ 3,508.3</u></u>	 <u><u>\$ 92.6</u></u>

FY 1994 GENERAL FUND GOVERNOR RECOMMENDATIONS



Total: \$3,508.3

OVERVIEW OF THE FY 1994 RECOMMENDATIONS AND SUBCOMMITTEE ISSUES

The Overview of the FY 1994 Recommendations and Subcommittee Issues Section is an analysis of the FY 1994 Governor's recommendations as compared to estimated FY 1993 and a presentation of possible issues to be discussed by the individual appropriations subcommittees. When detailing the Governor's recommendations for FY 1994 compared to estimated FY 1993, capitals and unassigned standings are not included in the total for the appropriations subcommittee, but may be discussed under the Significant General Fund Changes Recommended and Issues Sections. The capital requests are summarized in a section following the individual appropriations subcommittee sections.

ADMINISTRATION APPROPRIATIONS SUBCOMMITTEE

FY 1994 Governor's Recommendations

The Governor is recommending \$54.3 million from the General Fund for operations for the 9 departments of the Administration Appropriations Subcommittee for FY 1994.

SIGNIFICANT GENERAL FUND CHANGES RECOMMENDED

- Department of General Services (DGS)
 - A shift of \$107,000 from Information Services Division (ISD) to Printing/Mail/Records Management Division to eliminate 8.39 Code of Iowa transfers.
 - An increase of \$100,000 and 2.0 FTE positions for engineering staff and resources to support the Iowa Communications Network (ICN).
 - A reduction of \$222,000 from the General Fund and 9.0 vacant FTE positions due to the organizational change process.
- Governor's Substance Abuse Coordinator
 - An increase of \$45,000 to replace unavailable federal funding for the Iowa SAFE program.

- An increase of \$34,000 to bring the Coordinator's salary to the level of other departmental directors. An additional \$20,000 of federal funding would also be included in the increased salary amount.
- Department of Management (DOM)
 - An increase of \$75,000 and 1.0 FTE position for a Public Service Executive 5 position to head the Planning and Policy Development Division.
 - An increase of \$20,000 for memberships in the National Association of State Budget Officers and the Council of Governor's Policy Advisors.
 - An increase of \$75,000 to provide support for the Department's planning and implementation efforts for the State's Total Quality Management program.
- Department of Personnel (IDOP)
 - A Governor's recommendation of \$6.0 million for payment of Workers' Compensation claims, which is no change compared to estimated FY 1993. Departments will be billed for amounts in excess of their average workers' compensation claims.
 - An increase of \$50,000 for payment to the Iowa Public Employees' Retirement System (IPERS) for the use of the IPERS computer system.
 - An increase of \$83,000 for a Personnel Management Specialist 2 position and resources to support agencies on the Capitol Complex with implementation of the requirements of HF 2454 (Governmental Efficiencies).
 - A reduction of 19.2 FTE positions due to the organizational change process.
- Department of Revenue and Finance
 - A decrease of \$100,000 associated with tax enforcement.
 - A Governor's recommendation of \$383,000 for Monroe County to replace machinery and equipment tax credits not funded in FY 1993.
 - An increase of \$153,000 to implement the Child Support Recovery initiatives.

- A reduction of \$101,000 from the General Fund and 12.5 FTE positions due to the organizational change process.
- Office of the Secretary of State
 - Continued funding (\$500,000) for the purchase and implementation of optical disk scanning technology which is included in the General Office recommendation.

ISSUES

The Administration Appropriations Subcommittee may wish to examine the following issues:

- The continued transfers from the DGS Information Services Division. The Governor is recommending \$107,000 be shifted from the ISD to the Printing/Mail/Records Management Division.
- A Governor's recommendation of \$100,000 and 2.0 FTE positions for engineering staff to support the ICN.
- A Governor's recommendation of a \$34,000 increase in the Drug Enforcement and Abuse Prevention Coordinator's salary.
- The funding and use of the IPERS computer system by the IDOP. The Governor is recommending \$50,000 for reimbursement to IPERS for this purpose.
- Additional requirements placed on the IDOP by the implementation of HF 2454 (Governmental Efficiencies). The Governor is recommending \$83,000 and 1.0 FTE position for this purpose.
- The Secretary of State's continued office automation program.
- Personnel for the DRF's increased tax enforcement programs.
- A Governor's recommendation of \$383,000 for Monroe County to replace machinery and equipment tax credits not funded in 1993.
- A Governor's recommendation of \$153,000 for implementation of Child Support Recovery initiatives in the DRF.

AGRICULTURE AND NATURAL RESOURCES APPROPRIATIONS SUBCOMMITTEE

FY 1994 Governor's Recommendations

The Governor is recommending \$42.2 million from the General Fund for operations for the 3 departments of the Agriculture and Natural Resources Appropriations Subcommittee for FY 1994. This is a decrease of \$1.9 million (4.3%) compared to estimated FY 1993. The dollar amounts and percentages include General Fund appropriations from the former Commercial Feed, Fertilizer, Pesticide, Dairy Trade, Milk, and Marine Fuel Tax Non-Capitals Funds, but do not include Marine Fuel Tax Capitals, which are included in the Capitals section of this document.

SIGNIFICANT GENERAL FUND CHANGES RECOMMENDED

- Department of Agriculture and Land Stewardship (DALs)
 - A decrease of \$621,000 and 15.0 FTE positions due to a recommendation to privatize the weighing and measuring device inspection and certification functions of the Regulatory Division.
 - A decrease of \$115,000 and 6.0 FTE positions across all divisions due to early retirement and vacant positions.
 - An increase of \$16,000 for additional dues for membership in the Interstate Grain Marketing Compact.
- Department of Natural Resources (DNR)
 - A decrease of \$412,000 in General Fund, \$499,000 in federal, \$755,000 in other state funds, and 70.9 FTE positions due to the elimination of vacant funded and unfunded positions.
 - A decrease of \$129,000 due to the elimination of the Green Thumb Program.
- The Governor did not recommend any funding for the State Fair Authority.

ISSUES

The Agriculture and Natural Resources Appropriations Subcommittee may wish to examine the following issues:

- Revenue and expenditures from the Air Toxics Fund.
- DALs furlough days (FY 1992 - 3 days, FY 1993 - 4 days).
- The Governor is recommending funding for the Resource Enhancement and Protection (REAP) Program at the estimated FY 1993 level. He is also recommending the elimination of the REAP standing appropriation in favor of annual appropriations to the Program.
- Condition of the State Fair facilities.
- DALs compliance with intent language in the FY 1993 appropriations bill.
- The Governor is recommending privatization of the DALs's Weights and Measures Bureau.
- The Governor is recommending the elimination of 70.9 vacant FTE positions from the DNR.
- The Governor is recommending the elimination of the Green Thumb Program.
- The Governor is not recommending funding DALs and DNR salary annualization (\$246,000).
- The Governor is recommending a new program for the expansion of animal agriculture in Iowa.

ECONOMIC DEVELOPMENT APPROPRIATIONS SUBCOMMITTEE

FY 1994 Governor's Recommendations

The Governor is recommending \$22.7 million from the General Fund for operations of the 4 departments of the Economic Development Appropriations Subcommittee. This is an increase of \$13,000 (0.1%) compared to estimated FY 1993.

SIGNIFICANT GENERAL FUND CHANGES RECOMMENDED

- **Department of Economic Development (DED)**
 - **An increase of \$100,000 for the General Office to establish an advertising sales position to coordinate the sale of advertising in State publications and increased administrative support costs.**
 - **An increase of \$540,000 and 1.0 FTE position to return the Marketing Advertising Program budget to near FY 1992 funding levels.**
 - **An increase of \$799,000 for the Strategic Investment Fund to provide increased funding for the Community Economic Betterment Account (CEBA) Program (\$299,000) and for implementing and applying technology transfer in conjunction with the Heartland Technology Network through the Modernization and Technology Change (MATCH) Program (\$500,000).**
 - **An increase of \$60,000 for the Main Street Iowa Program to increase the number of Iowa communities that can be served.**
 - **An decrease of \$192,000 and an increase of 1.0 FTE position for the Rural Development Program. The reduction in General Fund dollars will be replaced by an increased transfer from the Rural Community (R.C.) 2000 Fund and used to establish a Regional Empowerment Program to support regional community and economic development activities through shared agreements between governmental organizations.**
 - **An increase of \$300,000 for Tourism Advertising to re-establish media advertising in some out-of-state markets which were eliminated as a result of budget reductions and to establish an Iowa Product Sales Center for the licensing and sale of Iowa Logos.**

- A decrease of \$53,000 from the Labor Management Councils which eliminates funding for the labor-management committees which provide educational and technical assistance on a statewide basis.
- An increase of \$73,000 and 1.0 FTE position to create an Office of Work Force Coordinator which will be responsible for implementing decisions related to the Model Work Force Development Center Project.
- A net increase of \$49,000 and a net decrease of 3.0 FTE positions for International Trade and Foreign Trade Offices. This is a result of eliminating 2.0 unfilled but authorized FTE positions in the International Trade area, transferring 1.0 FTE position from the Foreign Trade Office to International Trade due to the closing of the Hong Kong Office, and the elimination of 2.0 FTE positions from the Foreign Trade Office request. Additionally, funding is provided to increase contractual agreements to replace the physical presence of the Hong Kong Office.
- A net increase of \$33,000 which removes the funding for the Targeted Small Business (TSB) Incubator from the appropriation for Small Business Programs and establishes a separate appropriation of \$50,000 for the TSB Incubator.
- An increase of \$100,000 for creation of an Integrated Management Information System which will increase coordination between employment and training programs.
- Iowa Finance Authority (IFA) - A decrease \$1.0 million to the Housing Improvement Fund. This is due to the fact that increased federal receipts will eliminate the need for these funds.
- International Network on Trade (INTERNET) - A net decrease of \$304,000 which eliminates INTERNET and reestablishes and provides an appropriation for the International Development Foundation (\$290,000), the Peace Institute (\$97,000), and the Partner State Program (\$97,000) as independent entities.

ISSUES

The Economic Development Appropriations Subcommittee may wish to examine the following issues:

- Co-location or coordination of the 4 State-funded international trade programs, including the DED's International Trade Division, INTERNET, the Department of Agriculture and Land Stewardships'

International Trade Bureau, and the International Development Foundation operating out of the Governor's Office. The Governor is recommending the elimination of INTERNET.

- The implementation of the Strategic Investment Fund which combined the appropriation for the CEBA, the Microenterprise Fund, the Business Development Finance Corporation, and Comprehensive Management Assistance. The Governor is recommending \$299,000 for additional support of the CEBA Program and \$500,000 for the MATCH Program to increase job creation and enhance Iowa business' competitiveness.
- Continued coordination and prioritization of economic development programs during a period of declining revenues. The Governor is recommending \$100,000 for creation of an Integrated Management Information System to increase coordination between employment and training programs.
- Coordination between DED and IFA in the implementation of the federal HOME Program.
- Continued funding of the private, nonprofit Iowa Peace Institute. The Governor is recommending \$96,750 for the Institute.
- Funding for the Wallace Foundation and the Regents technology transfer programs and whether the funding priorities and oversight should be under the jurisdiction of the Foundation. Recently, Iowa State University has withdrawn from participation in the newly created Heartland Technology Network while DED has requested an additional \$1.0 million in funding for this project. The Governor is recommending \$500,000 through the Strategic Investment Fund for the MATCH Program .
- Review the implementation of the Job Training Program and the role intended to be played in follow-up and evaluation by the Community Colleges. The DED staff stated that minimal follow-up is occurring and that to determine the effectiveness of the Program the Community Colleges should be doing a more extensive review at 6 and 12 months.
- The Governor is recommending \$73,000 to establish an Office of Work Force Coordinator.
- The Governor is recommending not to provide funding for labor-management committees under the Labor Management Councils appropriation.

EDUCATION APPROPRIATIONS SUBCOMMITTEE

FY 1994 Governor's Recommendations

The Governor is recommending \$2,059.8 million from the General Fund for the 4 departments of the Education Appropriations Subcommittee. This is an increase of \$69.0 million (3.5%) compared to estimated FY 1993. This includes School Foundation Aid, Educational Excellence, Child Development, Transportation of Nonpublic Students, and State Communications Network.

SIGNIFICANT GENERAL FUND CHANGES RECOMMENDED

- College Student Aid Commission (CSAC)
 - An increase of \$1.0 million for the Tuition Grant Program.
 - An increase of \$200,000 for the Vocational Technical Tuition Grant Program.
- Department of Education (DE)
 - An increase of \$57.6 million for School Foundation State Aid to provide for allowable growth of 2.3% (\$36.3 million), enrollment growth (\$14.2 million), reorganization incentives (\$4.5 million), special education (\$4.8 million), and a negative special education adjustment (\$-2.2 million). The LFB estimates, including the Governor's special education adjustment, a \$58.2 million increase in the School Foundation State Aid.
 - An increase of \$1.3 million for Transportation of Nonpublic Students to allow for reimbursements provided by the State to match actual claims for allowable transportation costs.
 - An initial \$700,000 for the Center for the Assessment of School Effectiveness to continue the development of new assessment strategies and to prepare for the administration of an alternative performance accreditation system.
 - An initial \$750,000 to provide State matching funds for a grant proposal which has been submitted to the National Science Foundation. The grant proposal is designed to reform math and science education.

- An initial \$750,000 for the New Iowa Schools Development Corporation to support school transformation design teams and to provide funds for the implementation of school transformation initiatives.
 - An initial \$250,000 to prepare a statewide education technology and telecommunications plan, including policies relating to educational uses of the Iowa Communications Network (ICN), and to establish multimedia education technology demonstration projects in 2 Iowa school districts.
 - An increase of \$4.0 million to community colleges for General Aid and 4th Quarter Aid. The increase is to be distributed in relation to inflation and growth in enrollment.
 - Provide the full cost of connecting each of the 15 community colleges to the ICN. The cost associated with this proposal, approximately \$6.0 million, will be included in the financing plan which addresses the additional expenses associated with the construction of the Network.
 - Provide funds, approximately \$70,000, for the Gifted and Talented Summer Program. The funds will come from General Administration budget.
- Board of Regents
 - An increase of \$1.1 million for the inflation cost of library acquisitions. This is divided, with \$515,000 to State University of Iowa (SUI), \$500,000 to Iowa State University (ISU), and \$105,000 to University of Northern Iowa (UNI).
 - An increase of \$1.6 million for the costs of opening new buildings. This is divided, with \$1.2 million to SUI, \$175,000 to ISU, and \$200,000 to UNI.
 - An increase of \$1.0 million for costs of enrollment growth at UNI.
 - An increase of \$3.3 million for agricultural research at ISU.
 - An increase of \$1.2 million for deferred maintenance. This is divided, with \$1.0 million to SUI, \$50,000 to UNI, \$50,000 to ISU, and \$60,000 to IBSSS. The \$1.0 million to SUI is divided between its requests within the Improving Undergraduate Education and Building renewal.
 - An increase of \$150,000 for health care outreach at SUI.

- An increase of \$130,000 for summer session programs at the ISD and the IBSSS. This is divided, with \$80,000 to ISD, and \$50,000 to IBSSS.
- An increase of \$250,000 for Leadership in Education Reform at UNI.
- An increase of \$1.6 million for tuition replacement, with \$640,000 for existing bonds and \$1.0 million for new issuance of bonds.
- An increase of \$58,000 for the Midwest Compact on Higher Education.
- An increase of \$200,000 for the Center for Health Services Research at SUI. Funds for this Center will be appropriated to the Iowa Department of Public Health and transferred to SUI.
- An amount of \$300,000 will be transferred from the FY 1993 appropriation for Tuition Replacement, to the ISD for a roof replacement.

ISSUES

The Education Appropriations Subcommittee may wish to examine the following issues:

- Action taken by the College Student Aid Commission regarding the transfer of funds from the Scholarship and Grant Reserve Fund to the Tuition Grant Program.
- Replacement of one-time appropriations from the Scholarship and Grant Reserve Fund to the State Scholarship Program, the Vocational-Technical Tuition Grant Program, the College Work-Study Program, and the Southwest Iowa Graduate Center.
- Other sources of income available to the institutions under the control of the State Board of Regents.
- Proceeding to the next step in the State Communications Network. The Governor is recommending an initial \$250,000 to prepare a statewide education technology and telecommunications plan, including policies relating to educational uses of the Iowa Communications Network (ICN), and to establish multimedia education technology demonstration projects in 2 Iowa school districts.
- The withdrawal of several community colleges from the State Communications Network. The Governor is recommending to bond for the full cost of connecting each of the 15 community college to the ICN.

The cost associated with this proposal, approximately \$6.0 million, will be included in the financing plan which addresses the additional expenses associated with the construction of the Network.

- The organization of the DCA since the loss of several divisions.
- The reorganization of the DE since the State Library, Regional Libraries, and Iowa Public Television were added.
- Repaying the Permanent School Fund.
- The community college funding formula and the distribution of funds to community college. The Governor is recommending an increase of \$4.0 million to community colleges for General Aid and 4th Quarter Aid. The increase is to be distributed in relation to inflation and growth in enrollment.
- Funding DE's 5 year strategic plan for education.
- Funding DE's standing appropriations and funding formulas.
- K-12 Education Reform Committee recommendations.
- The Governor is recommending an initial \$700,000 for the Center for the Assessment of School Effectiveness to continue the development of new assessment strategies and to prepare for the administration of an alternative performance accreditation system.
- The Governor is recommending an initial \$750,000 to provide State matching funds for a grant proposal which has been submitted to the National Science Foundation. The grant proposal is designed to reform math and science education.
- The Governor is recommending an initial \$750,000 for the New Iowa Schools Development Corporation to support school transformation design teams and to provide funds for the implementation of school transformation initiatives.
- The Governor is recommending an initial \$250,000 to prepare a statewide education technology and telecommunications plan, including policies relating to educational uses of the Iowa Communications Network (ICN), and to establish multimedia education technology demonstration projects in 2 Iowa school districts.

- The Governor is recommending funding of approximately \$70,000, for the Gifted and Talented Summer Program. The funds will come from General Administration budget.
- The Governor is recommending \$58,000 for the Midwest Higher Education Compact.
- The Governor is recommending bonding for an addition to the Pharmacy Building at SU1 and the addition to the Library at UNI through academic revenue bonds.
- The Governor is recommending extension of the budget guarantees for local school districts to FY 1996.
- The Governor is recommending changes to special education funding.

HEALTH AND HUMAN RIGHTS APPROPRIATIONS SUBCOMMITTEE

FY 1994 Governor's Recommendations

The Governor is recommending \$72.9 million from the General Fund for operations for the 6 departments of the Health and Human Rights Appropriations Subcommittee for FY 1994. This is an increase of \$3.1 million (4.5%) compared to estimated FY 1993.

SIGNIFICANT GENERAL FUND CHANGES RECOMMENDED

- A decrease of \$1.4 million due to eliminating the one-time funding of back pay and interest, salary bonus, and retirements for the 6 departments.
- Department of Elder Affairs (DEA)
 - An increase of \$50,000 to return the Department to current level of service, based upon anticipated reductions in federal funds.
 - An increase of \$320,000 to expand the Case Management Program.
- Department of Public Health (DPH)
 - A decrease of \$250,000 and 25.0 FTE positions to reduce staff resulting from the organizational change process.
 - A decrease of \$49,000 due to the elimination of the Water Treatment Devices Program.
 - An increase of \$200,000 to establish a Center for Health Services Research and Policy Analysis at the State University of Iowa.
 - An increase of \$80,000 to create an electronic birth certification system.
 - An increase of \$56,000 to provide certified copies of birth certificates.
 - An increase of \$50,000 to computerize licensing functions for the Professional Licensure Division.
 - An increase of \$51,000 to convert nursing licensure examinations to Computerized Adaptive Testing.

- **Commission on Veterans Affairs (VAC)**
 - An increase of \$5.0 million due to using leveraged federal revenues (Revenue Enhancement Program), including savings from contracting food and housekeeping services, at the Iowa Veterans Home (IVH). The IVH is estimating a \$4.5 million increase in revenues based upon additional resident eligibilities for Medicaid reimbursement. The revenues would be deposited in the General Fund and the FY 1994 appropriation from the General Fund would be increased by a like amount.
 - A decrease of \$939,000 due to savings achieved through contracting food and housekeeping services at the IVH.

ISSUES

The Health and Human Rights Appropriations Subcommittee may wish to examine the following issues:

- To effectively deal, in a timely manner, with the investigations and/or adjudication of cases by the Civil Rights Commission.
- To continue to fund programs in the DEA, so that the elder population can best avoid premature institutionalization, and priority can be given to supporting family caregivers. The Governor is recommending a \$320,000 increase to the Case Management Program.
- To examine the fiscal implications of research, prevention, treatment, spread and on-going care associated with AIDS.
- To determine the ability of the Chronic Renal Disease Program to adequately address the financial needs of a growing number of clients.
- To examine the viability of substance abuse grants as it relates to treatment and prevention, juvenile issues, chemically exposed infants, waiting lists for treatment, and the quality of treatment for individuals without insurance or resources.
- To examine the ability of the DPH to inspect tanning facilities while mandatory inspection fees remain untargeted.
- To determine the DPH's role as it relates to health problems of migrant workers in Iowa.

- To determine the role of the Department of Human Rights as related to advocates and/or providers of service.
- To examine the Revenue Enhancement Program at the IVH. The Governor is recommending an increase of \$5.0 million due to using leveraged federal revenues, including savings from contracting food and housekeeping services, at the IVH. The IVH is estimating a \$4.5 million increase in revenues based upon additional resident eligibilities for Medicaid reimbursement. The revenues would be deposited in the General Fund and the FY 1994 appropriation from the General Fund would be increased by a like amount.
- To examine the subcontracting of food and housekeeping services at the IVH. The Governor is recommending a decrease of \$939,000 due to savings achieved through contracting food and housekeeping services at the IVH.

HUMAN SERVICES APPROPRIATIONS SUBCOMMITTEE

FY 1994 Governor's Recommendations

The Governor is recommending \$704.5 million from the General Fund for the Department of Human Services (DHS) for FY 1994. This is an increase of \$19.8 million (2.9%) compared to estimated FY 1993.

SIGNIFICANT GENERAL FUND CHANGES RECOMMENDED

MEDICAL SERVICES

- Recommends an increase of \$40.2 million (12.3%) in State funding for Medical Services compared to estimated FY 1993 expenditures.
- Recommends several changes from the Department of Management Medicaid Task Force for a savings of \$4.0 million, including:
 - Expanding retrospective drug utilization review and implementing prospective drug utilization review.
 - Expanding the list of Medicaid covered over-the-counter drugs when prescribed by a physician.
 - Expanding the Prior Authorization Program for prescription drugs.
 - Expanding managed care.
 - Modifying the hospital reimbursement methodology to reduce the variations in capital reimbursements.
 - Reimbursing non-emergency treatment provided in emergency rooms at an appropriate rate.
 - Providing reimbursements to nursing homes based on heavy care/light care needs of patients.
 - Establishing, in a voluntary basis, a mail order drug program for maintenance drugs needed by aged, disabled, or nursing home Medicaid recipients.
- Recommends an additional \$0.5 million in funding for the Medical Assistance (MA) Program to implement the Governor's Welfare Reform initiative.

- Recommends adding a variety of child welfare services to the Early and Periodic Screening Diagnosis and Treatment (EPSDT) component of the MA Program. Iowa does not currently receive any federal MA funding to pay for child welfare services. Under this initiative, the State will receive an estimated \$24.7 million in new federal funding.

The DHS has tried to accurately estimate the number of clients who will receive these child welfare services if they are made part of the MA Program's State Plan. However, including these services in the State Plan will make them entitlements, and all clients eligible for MA will be entitled to receive them. It is possible that supplemental appropriations would be needed to pay for the cost of child welfare services, if this initiative is implemented. Under current practice, child welfare services are provided only if there is funding available.

Services recommended for addition to the MA State Plan include:

- Family Centered and Family Preservation. Both of these programs will continue to expand to meet a larger percentage of eligible families.
- Family and Group Foster Care. These existing programs will not change. DHS projects that expansion of alternative services will allow the number of children in foster care to continue to decrease during FY 1994.
- Treatment Family Foster Care. This will allow approximately 50 children with emotional or behavioral disorders who otherwise would be placed in group care to instead be placed in family care, which is more appropriate to their needs and less expensive.
- Enhanced Residential Treatment. This will continue to allow children who otherwise would be placed in an out-of-state facility or in a juvenile institution to instead be placed in in-state group care, which is more appropriate to their needs.
- Services to persons between ages 18 and 21. This will continue funding for services to persons 18 years of age and older who would otherwise be homeless or drop out of high school or GED classes. The recommended funding level is \$305,000 less than the estimated FY 1993 amount.
- Regional Clinical Assessment and Consultation Teams. These teams will determine medical necessity for services funded by the MA Program and will provide case consultation services. There will also

be contract staff who will assist in developing and implementing the Medical Assistance/Child Welfare Initiative.

- Recommends additional funding to ensure compliance with federal EPSDT requirements. The federal government requires that the State program serve 80.0% of eligible children by FY 1995. In FY 1992, 13.0% of eligible children were served.
- Recommends adjusting provider reimbursement levels to meet State Plan and federal requirements. Reimbursement increases are:
 - EPSDT services - 50.0%.
 - Obstetric care - 10.0%.
 - Inpatient hospital services - 5.5% (estimated impact of rebasing and recalibrating).
 - Outpatient hospital reimbursement - 1.0%.
 - Home health provider reimbursement - 5.6%.
 - Rural health provider reimbursement - 4.9%.
 - Skilled nursing facilities - 4.9%.
 - Nursing facilities - 7.0%.
 - Drug product cost reimbursement - 8.5%.
- Recommends maintaining reimbursements to Intermediate Care Facilities (ICFs) at the 70th percentile. This means that the 70.0% of the facilities which have the lowest allowable costs are reimbursed for all of these costs, while the other 30.0% of the facilities receive only partial reimbursement.
- Recommends funding for rebasing and recalibration of the Diagnostic Related Groups (DRG) system in FY 1994.

CHILDREN AND FAMILIES (CF)

- Recommends a decrease of \$3.9 million (5.4%) in State funding for Child and Family Services compared to estimated FY 1993 expenditures. This decrease will partially be offset by increased federal funding

from the MA Program. The exact impact will depend upon the length of time it takes to qualify child welfare services for MA funding. Additional information on the effect of including child welfare services in the MA State Plan is in the Medical Services section of this summary.

- Assumes that total foster care populations will continue to decrease. The budgeted FY 1994 population is 113 (2.0%) less than FY 1993. Assumes that average length of stay for children in group foster care will be reduced by 7.5% as a result of creating individualized services funding pools. Assumes that there will be fewer children in family foster care due to expanding in-home services and creating new services to assist family foster care providers. Assumes that there will be fewer children in foster care due to assigning Permanency Planning Specialists to all regions, and due to establishing Clinical Assessment and Consultation Teams to determine the medical necessity of child welfare/MA services and providing case consultation.
- Recommends combining the Foster Care appropriation with the appropriations for a variety of services designed to prevent out-of-home placements. This restructuring is intended to provide greater flexibility in services for children by allowing social workers and providers to provide children with the services which are most appropriate to their needs instead of choosing services because of funding availability.
- Recommends continuing the expansion of home-based programs designed to avoid and shorten foster care placements. These programs include Family Centered Services and Family Preservation Services. This results in an increase in State funding for these services of \$3.9 million compared to the estimated FY 1993 amount.
- Assumes that occupancy in Shelter Care facilities will be at 97.0% of capacity. This results in a reduction in funding for Shelter Care of \$671,000 compared to the estimated FY 1993 amount.
- Recommends reducing funding for services to foster care clients who reach age 18. This results in a reduction in funding of \$305,000 compared to the estimated FY 1993 amount.
- Recommends new funding for contracts for program planning and policy development, technical assistance, quality assurance, management information, and further maximization of federal funding.
- Recommends new funding for pilot projects which will provide intensive monitoring, outreach, and placement prevention services to 50 adjudicated delinquents. The cost of these services is \$250,000.

ECONOMIC ASSISTANCE

- Recommends a decrease of \$3.2 million (6.9%) in State funding for Aid to Families with Dependent Children (AFDC) compared to estimated FY 1993 expenditures. The Governor's recommendation assumes:
 - a slight decrease in the Federal Financial Participation (FFP) match rate from the State FY 1993 level of 63.31% to 63.18%.
 - a reduction of \$2.9 million in State funds from implementation of the Governor's Welfare Reform initiative; these savings are based upon proposed changes in the AFDC Program which are expected to encourage recipients to seek employment and increase earned income.
 - a reduction of \$552,000 in State funds from implementation of the Governor's Child Support initiative.
- Recommends an increase of \$2.8 million (55.6%) for the Promise Jobs Program which provides education and training services to AFDC recipients.
- Recommends an increase of \$298,000 (7.4%) for Child Support Recoveries. The Governor's recommendations reflect the addition of \$375,000 in State funds for the Governor's Child Support initiative.

SERVICES FOR PERSONS WITH MENTAL HEALTH/MENTAL RETARDATION/DEVELOPMENTAL DISABILITIES/BRAIN INJURIES (MH/MR/DD/BI)

- Recommends a decrease in funding by \$5.0 million (7.0%) and 91.9 FTE positions compared to estimated FY 1993 for the State Hospital Schools at Woodward and Glenwood. The decrease in FTE positions is attributable to:
 - closing living units.
 - eliminating early retirement positions.
 - staff reductions due to organization changes.

- Recommends closing a living unit at both the Woodward and Glenwood State Hospital Schools in 1993 and 1994.
- Recommends a decrease in funding by \$3.6 million (7.8%) and 92.3 FTE positions compared to estimated FY 1993 for the 4 Mental Health Institutes (MHIs) at Cherokee, Clarinda, Independence and Mt. Pleasant. The decrease in FTE positions is attributable to:
 - consolidating units.
 - eliminating early retirement positions.
 - staff reductions due to organization changes.
- Recommends consolidating 2 open adult psychiatric units at the Cherokee MHI, and consolidates 2 substance abuse units at the Mt. Pleasant MHI.
- Recommends an increase of \$1.4 million for the MH/MR/DD/BI Community Services Fund due to a transfer from the State Cases Non-MH/MR/DD Local Purchase appropriation.

MANAGING AND DELIVERING SERVICES

- Recommends a decrease of \$1.2 million (12.7%) for General Administration compared to the estimated FY 1993 appropriation. Recommends an increase of 42.8 FTE positions (1.7%) compared to the adjusted FY 1993 appropriation.
- Recommends a reduction in the number of field staff of 229.0 FTE positions (10.5%). The recommended staffing level of 1,959.0 FTE positions reflects:
 - the elimination of 232.0 FTE positions which are currently vacant. The General Fund savings from this elimination is \$4.5 million.
 - the elimination of 20.0 FTE positions formerly held by persons who took advantage of early retirement. The General Fund savings from this elimination is \$444,000.
 - the addition of 11.0 FTE positions to provide staff necessary to implement the Governor's Welfare Reform initiatives. The General Fund cost for these staff is \$161,000.

As a result of this recommendation caseweights are likely to continue at the current level, which are higher than the FY 1993 legislatively authorized level of 208 for Social Workers and 213 for Income Maintenance Workers. Actual caseweights during September 1992 were 223.7 for Social Workers and 222.7 for Income Maintenance Workers.

A recent Auditor's report on field worker caseloads of the DHS finds that field workers are assigned caseloads which exceed the guidelines set forth by the Child Welfare League of America (CWLA) and also exceeds the caseloads serviced by private providers. The report also finds that the high caseload could expose DHS and the State to an increased risk of lawsuits by clients alleging that they are not receiving the services to which they are entitled.

CAPITAL PROJECTS - The Governor is recommending \$300,000 from the General Fund for capital needs to correct noncompliance with codes and standards where citations have been issued.

ISSUES - The Human Services Appropriations Subcommittee may wish to examine the following issues:

- The costs of operating the MA Program continues to increase, despite the implementation of cost-containment efforts. The Governor is recommending the additional cost containment options which were identified by the Department of Management's Medical Assistance Task Force.
- The 1992 Legislative Session imposed a statutory cap on the number of children in group foster care and made other changes in the child welfare system. There has been much discussion about the effect of these changes during the 1992 interim, particularly concerning data accuracy and field implementation of the cap. The Governor's recommendation assumes that Foster Care caseloads will continue to decrease as a result of expanded alternative services.
- The Governor is recommending major changes in the structure of funding for child welfare services. These recommendations would combine the Foster Care appropriation with the appropriations for a variety of services designed to prevent out-of-home placements, and would add a variety of child welfare services to the Early and Periodic Screening Diagnosis and Treatment (EPSDT) component of the MA Program. Iowa does not currently receive any federal MA funding to pay for child welfare services. Under this initiative, the State would receive an estimated \$24.7 million in new federal funding.

Although the DHS has tried to accurately estimate the number of clients who will receive these child welfare services if they are made part of the MA Program's State Plan, these services will become

entitlements, and all clients eligible for MA will be entitled to receive them. It is possible that supplemental appropriations would be needed to pay for the cost of child welfare services, if this initiative is implemented. Under current practice, child welfare services are provided only if there is funding available.

- On-going changes in the child welfare system need to be closely monitored to assure that sufficient community services are developed to meet the needs of clients who are not being serviced in group care facilities.
- The Governor is recommending major changes in the AFDC Program which are designed to encourage recipients to become economically self-sufficient. Although it is likely that additional recipients will become gainfully employed as a result of these changes, it is difficult to accurately estimate the fiscal effect upon the AFDC budget. The SHIP Council and the Welfare Restructuring Task Force have recommended creation of Individual Development Accounts and revisions to the AFDC Program.
- The Governor is recommending a major expansion of the Promise Jobs Program. This Program provide employment and training assistance to AFDC recipients and currently has a very lengthy waiting list. The Governor's recommendation would reduce this waiting list and is likely to reduce AFDC caseloads in future years.
- The Governor is recommending statutory changes in Child Support. The recommended AFDC appropriation assumes that there will be substantial increases in the amount of Child Support Recoveries which are used to reduce the amount of General Fund appropriation needed for the AFDC Program. The recommended appropriation would not be adequate if these statutory changes are not enacted.
- The funding and structure of the MH/MR/DD/BI Service System in the State has been examined by a task force that has submitted its final report to the Governor and the General Assembly. Downsizing of State institutions and the financial ability of local governments to provide services are areas of concern.
- The Governor is recommending reducing the number of field staff by 229.0 FTE positions (10.5%) as a result of not filling positions which are either currently vacant or previously filled by early retirees. This recommendation is likely to maintain staff caseweights at the current level, which in September was 223.7 for Social Workers and 222.7 for Income Maintenance Workers. The legislatively approved budgeted FY 1993 caseweights are 208 for Social Workers and 213 for Income Maintenance Workers.

The Auditor of State recommends that DHS should determine the most cost-effective and appropriate manner in which to deliver services. The Auditor noted the evaluation may show it is cost-beneficial to increase the number of DHS field staff and decrease the reliance upon private providers. The Auditor also noted the evaluation could set standard workload levels which would assist in limiting DHS exposure for lawsuits.

- The development of automated eligibility determination (X-PERT) and electronic benefit transfer (EBT) systems needs to be closely monitored to ensure that the systems are cost-effective and consistent with long-term program goals.
- The need of low-income lowans for training and child care programs continues to exceed the availability of services. These programs are believed to be cost-effective in keeping people off of AFDC and an integral part of economic development. Opportunities for meeting the unmet demand for services needs to be assessed.
- The availability of data concerning programs operated by DHS is inadequate. There are serious problems with both the quality and quantity of the information and the data which is available is often not in a format which facilitates policy analysis and decision-making. Although DHS has started to address this problem in certain areas (such as the National Adoption and Foster Care Information System), a comprehensive solution to this problem would take significant time and money.
- A variety of programs believed to be cost-effective have either been started or expanded during the last few years. However, there has not been any comprehensive method of measuring their impact. A consistent definition of cost-effectiveness and standards for measuring program impact could be developed.

JUSTICE SYSTEM APPROPRIATIONS SUBCOMMITTEE

FY 1994 Governor's Recommendations

The Governor is recommending \$227.9 million from the General Fund for the 4 departments of the Justice System Appropriations Subcommittee for FY 1994. This is an increase of \$6.1 million (2.8%) compared to estimated FY 1993.

SIGNIFICANT GENERAL FUND CHANGES RECOMMENDED

- **Department of Justice (DOJ)**
 - A decrease of \$191,000 from General Administration due to not funding the Farm Mediation Service and Farm Legal Assistance Programs. The Farm Mediation Service and Farm Legal Assistance Programs are scheduled to sunset on July 1, 1993.
 - A decrease of \$139,000 due to eliminating funding for the Prosecuting Attorney Training Program. The Governor is recommending the Program be funded under the Iowa Law Enforcement Academy Program at the estimated FY 1993 appropriation level.
 - A decrease of \$160,000 due to not accounting for a one-time increase in funding the Consumer Advocate Program received in FY 1993 and reducing the base allocation for this Program to the estimated FY 1993 appropriation level.
- **Department of Corrections (DOC)**
 - An increase of \$4.0 million for staffing authorized vacant prison positions the department has defined as critical.
 - An increase of \$179,000 to provide minimum staffing for 24-hour-a-day nursing coverage at Rockwell City and Mitchellville.
 - An increase of \$820,000 for increased inmate populations at Fort Madison, Anamosa, Mt. Pleasant, and Clarinda.

- An increase of \$300,000 for the prisons to fund major capital maintenance projects relating to health, life, fire safety, and Americans with Disabilities Act (ADA) compliance.
- **Judiciary**
 - An increase of \$3.1 million to fully fund all currently authorized positions with salary annualization, plus step increases for certain employees.
 - An increase of \$400,000 to add 18.2 FTE positions to the Clerk of District Court Offices to reduce existing backlogs in caseloads.
 - An increase of \$600,000 to purchase new furniture and equipment in all counties.
 - An increase of \$200,000 to purchase Iowa Court Information System (ICIS) terminals and office equipment for offices with high caseloads.
 - A \$400,000 request to initiate a statewide program to organize records maintained by Clerks of District Court and purchase 2 optical scanner systems for each of the 8 districts.
 - An increase of \$98,000 to restore jury and witness fees and expenses.
 - An increase of \$93,000 to restore training and educational programs.
 - An increase of \$247,000 to add 4 District Associate Judges and 4 Court Reporters. The District Associate Judges would replace 10 part-time Magistrates in Districts 1, 3, and 8.
- **Board of Parole** - An increase of \$38,000 for Board members' per diems, computer hardware upgrade, and software revitalization.

ISSUES

The Justice System Appropriations Subcommittee may wish to examine the following issues:

- **Adequate staffing levels for the Departments of Justice.** The Governor is recommending staffing reductions for the General Office (4.0 FTE positions) and the Office of the Consumer Advocate (1.5 FTE positions).

- Funding for currently authorized FTE positions. The Governor is recommending staffing-related funding increases for the prisons, but not for the Central Office, Training Center, or CBC District Departments.
- Adequacy of funding the Governor is recommending for capital repairs and maintenance of existing facilities.
- Correctional facility capacity. The Governor is not recommending construction of additional beds in FY 1994.
- Mandatory minimum court fines. The Governor is recommending mandatory minimum court fines be established for Class C and D felonies. The estimated \$5.0 million in receipts would be deposited in the General Fund and used to pay for current and future prison expansions.
- The Governor is forwarding the request by the Judicial Branch as required. Issues related to the requests are:
 - Conversion of Magistrate positions to District Associate Judges for a net reduction of 2.0 FTE positions.
 - Progress made on the implementation of the ICIS.
 - Reduction of Clerks of Court's office hours and the closing of certain offices.
 - Collection of outstanding fines, fees, court costs, and restitution.
 - Report of the Equality in the Courts Task Force.

REGULATION APPROPRIATIONS SUBCOMMITTEE

FY 1994 Governor's Recommendations

The Governor is recommending \$48.7 million from the General Fund for operations for the 6 departments of the Regulation Appropriations Subcommittee for FY 1994. This is an increase of \$1.1 million (2.3%) compared to estimated FY 1993.

SIGNIFICANT GENERAL FUND CHANGES RECOMMENDED

- Campaign Finance Disclosure Commission
 - An increase of \$50,000 for an attorney to assist with the duties of HF 2466 (Ethics).
 - An increase of \$45,000 for computer equipment to continue computerization of records database.
- Alcoholic Beverages Division of the Department of Commerce - A decrease of \$1.2 million (46.0%) due to the transfer of the private warehouse contract with the Jones Operations and Management Company to the Liquor Fund.
- The Indigent Defense Program - An increase of \$1.3 million (15.8%) to fund the projected increase in payments to private court-appointed attorneys.
- The State Public Defender - An increase of \$0.6 million (8.3%) due to increased support costs and payments to contracted private attorneys.
- Racing and Gaming Commission
 - An increase of \$29,000 (1.8%) and 0.5 (3.0%) FTE position for pari-mutuel regulation.
 - An increase of \$72,000 (11.8%) and 1.3 (10.4%) FTE positions for excursion boat gambling regulation.

ISSUES

The Regulation Appropriations Subcommittee may wish to examine the following issues:

- Further expansion of the State Public Defender System. The number of adult cases handled by the State Public Defender's Office increased 13,240 (110.8%) in FY 1992 while adult cases assigned to private court-appointed attorneys declined 2,466 (13.0%). Growth in total indigent defense expenditures (Indigent Defense Program and State Public Defender) slowed to 5.8% in FY 1992 from 12.9% in FY 1991 and 28.9% in FY 1990. The Governor is recommending that the State Public Defender be given the authority to enter into contracts with private attorneys on an unlimited statewide basis. Contracting is currently being actively pursued in a six-county pilot project area.
- Continued monitoring of indigent defense costs. While the rate of growth in indigent defense costs has decreased, costs continue to grow at a rate higher than inflation. The Governor is recommending that the terms "indigent" and "partially indigent" be redefined so that ineligible persons do not receive legal counsel at public expense.
- The Department of Commerce is scheduled to revert to revolving trust funds at the end of FY 1993. In FY 1992 and 1993 the Department was and will be funded by General Fund appropriations. According to SF 532, Sections 905.1 and 905.2, any amounts transferred from the Commerce revolving funds will be returned to those accounts. Current law dictates that several million dollars must be reinstated to the Commerce revolving funds. The Governor is recommending that current law be changed so that the revolving trust funds would not be restored.
- The State has steadily moved to privatization of such services as inspections and group home licensing surveys. In FY 1985, the Department of Inspections and Appeals' Division of Inspections handled 56.5% of required inspections. In FY 1992, the Division of Inspections handled 15.4% of the required inspections, contracting for the remainder. The Governor is recommending an Advisory Committee on Privatization to review and monitor State services for potential contracting.
- The Department of Employment Services' (DES) Division of Industrial Services proposes a special fund to be known as the Workers' Compensation Administration Fund. A fee of up to \$2.50 per employee would be charged against each employer with an equal charge assessed against each employee. The funds collected would then be deposited into a revolving-type fund which would be available to the Division of Industrial Services.

- Administrative Contribution Surcharge Fund due to sunset in FY 1994. The DES has proposed initiation of an Unemployment Compensation Reserve Fund which would divert a set percentage of all employers' unemployment insurance contributions. The interest earned on the Fund would be deposited into the Special Employment Contingency [also known as the Penalty and Interest (P & I)] Fund and be used to fund administrative costs in the event of federal shortfalls.

TRANSPORTATION AND PUBLIC SAFETY APPROPRIATIONS SUBCOMMITTEE

FY 1994 Governor's Recommendation

The Governor is recommending \$24.0 million from the General Fund for operations for the 4 departments of the Transportation and Safety Appropriations Subcommittee for FY 1994. This is a decrease of \$161,000 (0.7%) compared to estimated FY 1993. The Governor is also recommending appropriations of \$247.3 million from other funds, a decrease of \$7.2 million (2.8%) compared to estimated FY 1993.

SIGNIFICANT GENERAL FUND CHANGES RECOMMENDED

- Iowa Law Enforcement Academy (ILEA) - An increase of \$139,000 and 4.8 FTE positions for transferring the Prosecuting Attorney Training Coordinator function from the Attorney General's Office to the ILEA.
- Department of Public Defense (DPD)
 - An increase of \$511,000 (\$326,000 State, \$185,000 federal) and 4.0 FTE positions to meet operational and maintenance needs of the State Area Command (STARC) armory. Three of these positions will be 100% State-funded and 1 will be 25% State/75% federally funded.
 - An increase of \$190,000 (\$48,000 General Fund, \$142,000 federal) to meet increased operation and maintenance requirements of the Des Moines and Sioux City Air Bases due to expansion.
 - An increase of \$108,000 to repair the roof and replace the heating system at the armory in Boone.

SIGNIFICANT OTHER FUND CHANGES RECOMMENDED

- Department of Public Safety (DPS)
 - An increase of \$250,000 to purchase spare parts for State Trooper radios.
 - An increase of \$175,000 to replace radio consoles at 3 communication centers and radio antennas and transmission lines.
- Department of Transportation (DOT)

- An increase of \$156,000 for costs associated with leasing larger drivers license stations in 5 locations.
- An increase of \$150,000 to relocate the 5 largest drivers license stations to larger facilities and equip the new facilities.
- An increase of \$200,000 to fund the increasing cost of the DOT's employee training programs.
- An increase of \$115,000 and 3.0 FTE positions to handle the additional planning, forecasting, and traffic data collection associated with the enactment of the Intermodal Surface Transportation Efficiency Act of 1991.
- An increase of \$114,000 to provide in-service training of drivers license field staff associated with the implementation of the new database system.
- An increase of \$102,000 and 1.0 FTE position to educate and staff a special team within the Motor Vehicle Division to control the safe transportation of hazardous materials.
- An increase of \$218,000 to develop the programs and systems required to implement drivers license renewal by mail.
- A decrease of \$3.6 million and 48.0 FTE positions for organizational changes.
- A decrease of \$380,000 for savings associated with contracting rest area maintenance to the private sector.
- An increase of \$3.0 million for the replacement of field facilities at Correctionville, Blairstown, Allison, and Rock Rapids.
- An increase of \$500,000 to complete handicapped accessibility improvements at about 390 locations as required by the federal Americans with Disabilities Act.

ISSUES

The Transportation and Safety Appropriations Subcommittee may wish to examine the following issues:

- The Governor is recommending the transfer of the Prosecuting Attorney Training Coordinator functions from the Attorney General's Office to the ILEA.

- Funding necessary for the establishment of a statewide E911 system.
- Funding needs of backlog maintenance of Iowa's 50 National Guard armories and the potential for reducing the number of armories to save State funds.
- The need for and the cost associated with the purchase of semi-automatic weapons for State Troopers.
- Staffing needs of the DOT Motor Vehicle Enforcement Office. According to a federal audit, the DOT does not have an adequate number of officers to adequately implement motor carrier enforcement.
- Developing innovative ways to finance Iowa's secondary and city road system.
- The Governor is recommending drivers license renewal by mail order for individuals between the ages of 18 and 55 who have not been ticketed for a moving violation during the previous 4 year period.
- The Governor is recommending the upgrade and reorganization of the DOT's driver services for implementing a one-stop location for various vehicle license services.
- If Iowa does not enact a mandatory motorcycle helmet law by September 30, 1993, Iowa will be required to shift a portion of the federal highway construction funds to highway safety education projects beginning in FFY 1995. This would amount to a loss of \$1.9 million (1.5%) in FFY 1995 and \$3.8 million (3.0%) each year thereafter.
- If Iowa does not enact a "hard suspension" of drivers license for drug offenses by April 1, 1993, the State will lose \$8.2 million (5.0%) of its federal highway construction funds in FFY 1994 and FFY 1995, and will lose \$16.4 million (10.0%) each year thereafter. A hard suspension is the mandatory suspension of drivers licenses for 180 days for convicted drug offenses. The Governor is recommending a 180-day suspension of driving privileges for convicted drug offenders.
- The Governor is recommending a decrease of \$3.6 million and 48.0 FTE positions for organizational changes in the DOT.
- The Governor is recommending to contract rest area maintenance, currently performed by the DOT, to the private sector.

CAPITAL IMPROVEMENTS

FY 1994 Governor's Recommendation

The Governor is recommending \$3.8 million from the General Fund and \$8.7 million in other funds for capital improvements for FY 1994.

SIGNIFICANT GENERAL FUND CHANGES RECOMMENDED

The following table reflects the Governor's new capital appropriations recommendations. The table does not include existing capital commitments.

Governor's Recommendation FY 1994 Capital Improvements

	General Fund	Other Funds
Commerce	\$ 350,000	\$ 0
Corrections	300,000	0
Education	30,000	0
General Services	1,020,000	0
Human Services	300,000	0
Natural Resources	1,650,000	4,459,000
Public Defense	108,000	0
Transportation	0	4,281,000
Totals	<u>\$ 3,758,000</u>	<u>\$ 8,740,000</u>

The major capital appropriation recommendations are:

- Department of Commerce - \$350,000 for the repair of the liquor warehouse roof at the Ankeny facility.
- Department of Corrections - \$300,000 for major prison facility repairs.
- Department of General Services - \$815,000 for exterior restoration of the State Capitol building.
- Department of Human Services (DHS) - \$300,000 to correct life, health and code citations, and provide for critical maintenance needs at DHS facilities.
- Department of Natural Resources - \$600,000 for dam construction at Brushy Creek and \$495,000 for various low cost projects associated with boating access.

FEDERAL FUNDING ISSUES

FEDERAL BUDGET ENFORCEMENT ACT

The federal Budget Enforcement Act (BEA) of 1990 created a new multi-year process intended to govern federal budget actions through 1995. The BEA changed the objective of federal budget control away from specific budget deficit targets to specific targets for various types of discretionary spending: defense, international, and domestic. It further set up a "pay-as-you-go" system for entitlements, requiring that any legislative action on entitlements which increases the federal deficit must be offset by reductions in other entitlements or increases in revenues. Certain items classified as one-time "emergencies" are excluded from the BEA controls. Any violations of BEA targets will produce an offsetting across-the-board percentage reduction among all of the programs in that area.

These BEA provisions strengthen the temptation in Congress to pay for new programs by mandating the expense to state and local government. This is reinforced by the desire at the federal level to minimize any increases in federal taxes.

TAX PROVISIONS

In 1992, Congress did not approve any major changes in federal tax policy which would significantly affect the Iowa budget. However, the new administration has indicated support for significant revisions. Changes in federal tax policy which decrease federal income taxes will cause an increase in state income tax revenues, while increases in federal income taxes will cause a decrease in state income tax revenues. Specific proposals have not yet been released, and the effect of these revisions upon the Iowa budget has therefore not been determined. The Legislative Fiscal Bureau (LFB) will monitor these revisions and will provide updates upon their impact as this information is developed.

DEVELOPMENTS AND MANDATES

Several developments will affect the amount of federal funds Iowa receives in Federal Fiscal Year (FFY) 1994. The developments include:

- Decennial census data. The percentage of the total national population living in Iowa has decreased compared to the 1980 census. This will decrease federal funding for those programs which use a funding formula based upon population.
- Updated per capita income data. Federal funding for many of the largest DHS programs is based upon the Federal Medical Assistance Percentage (FMAP). Federal funding based on this data will increase in State Fiscal Year (FY) 1994. This rate is computed using each state's per capita personal income and that of the nation as a whole for the 3 most recent years. The FFY 1994 FMAP rate will be based upon income data for calendar years 1989 to 1991. The FMAP rate is published each November for the FFY that will begin the following October.
- Federal mandates. The National Conference of State Legislatures (NCSL) identifies bills approved by Congress which have an impact upon state budgets. NCSL has identified 15 mandates upon states which were approved by the 102nd Congress. Most of these bills do not impose additional costs upon the State budget but either impose limits on how federal funding can be spent or limit state authority to increase revenues. Major mandates include:
 - Alcohol, Drug Abuse, and Mental Health Administration Reorganization (ADAMHA). This law has divided a single grant into 2 separate grants: 1 for substance abuse and 1 for mental health. The formula for grant allocation has been changed to account for the urban/rural mix and the cost of various treatment programs. Restrictions are imposed upon how much of the funds may be spent on various programs and there are new requirements that the State provide timely services to certain types of clients.
 - Comprehensive National Energy Policy Act. This law requires that states use alternatively fueled vehicles under certain conditions. However, Iowa may be exempt from this provision. The law also requires states to establish minimum energy codes for commercial buildings.
 - Intermodal Surface Transportation Efficiency Act (ISTEA - Highway/Mass Transit Reauthorization). Requires states to join the International Fuel Tax Agreement which uses a base state registration for the collection of fuel taxes from motor carriers. Requires participation in highway safety programs.
 - Anti-Car Theft Act. Provides startup funds to link state motor vehicle departments by computer so each state will have access to other states' list of valid titles. Requires states to check with the state of origin before issuing new titles to out-of-state vehicles.

- **Child Support Recovery Act.** Makes failure to pay child support a federal crime if failure to pay is willful for at least 6 months and the amount owed is at least \$2,500. Penalties for first offense is 6 months in jail and fines up to \$5,000. Repeat offenders could get up to 2 years in jail and fines up to \$250,000.
- **Voting Rights Act.** Requires communities to provide bilingual assistance to voters if that community has more than 10,000 citizens who share a minority language or if more than 5.0% of the voting-age citizens are members of a language minority.
- **Civil Rights Act.** Restores and strengthens civil rights laws which ban discrimination in employment. Extends several civil rights protections to state employees working for elected officials.
- **Higher Education Act Reauthorization.** Confers increased responsibility upon states for licensing and oversight of postsecondary institutions.
- **National Literacy Act.** Provides grants for prison literacy programs. Also requires states to develop indicators of literacy program quality and to evaluate at least 20.0% of the projects.
- **Professional and Amateur Sports Protection Act.** Prohibits states from operating lotteries based on sporting events. States that have existing sports gambling programs are exempt.

TRENDS IN FEDERAL FUNDING

Total federal domestic assistance spending for grants-in-aid to governments and payments to individuals and others is projected to continue to increase in FY 1994. Total federal domestic assistance outlays in Iowa in FFY 1993 are projected to be \$1,923.3 million, which is an increase of \$170.1 million (9.7%) compared to FFY 1992 and an increase of \$321.3 million (20.1%) compared to FFY 1991.

The amount of federal domestic assistance outlays in Iowa has increased by 75.9% between FFY 1982 and FFY 1992. In FFY 1982 outlays were \$1,010.0 million, while in FFY 1992 they were \$1,777.0 million, for an increase of \$767.0 million.

- Most of the increase (68.9% of the total) was in funding from the Department of Health and Human Services (\$528.3 million or a 150.2% increase). This was primarily due to increased spending for entitlement programs such as Aid to Families with Dependent Children (\$427.1 million) and Medical Assistance (\$35.2 million), and for Foster Care (\$10.3 million) and Head Start (\$10.0 million). Most of

this funding is provided on a matching basis. In order to receive these additional federal dollars, the State has had to increase its expenditures.

- An increase of \$127.6 million (76.4%) from the Department of Agriculture. This was primarily due to increased spending for Food Stamps (\$66.0 million), School Meals (\$22.7 million), Women, Infants, and Children nutrition assistance (\$16.2 million), and Child Care Food (\$12.8 million). Most of this funding does not require any State matching funds, and therefore no additional State expenditures were required in order to receive the additional federal dollars.
- An increase of \$100.0 million (77.0%) from the Department of Education. This was primarily due to increased spending for Pell Grant student aid (\$49.1 million), Handicapped Education (\$13.9 million), and Rehabilitative Education (\$11.1 million). Most of this funding does not require any State matching funds, and therefore no additional State expenditures were required in order to receive the additional federal dollars.

As noted previously, total federal domestic assistance outlays in Iowa are expected to continue to increase in FFY 1993. There are 16 federal agencies which administer the federal funding that Iowa receives. The following table indicates the estimated two-year dollar and percentage change for each function.

<u>Federal Agency</u>	<u>Dollar Change in Thousands</u>	<u>Percent Change</u>
Agriculture	\$ 23,136	7.85%
Commerce	(370)	(9.80)%
Defense	(426)	(89.60)%
Education	17,808	7.90%
Energy	(1,610)	(21.00)%
Environmental Protection	(2,658)	(7.30)%
Federal Emerg. Management	(678)	(25.90)%
Federal Highways Admin.	(3,143)	(47.20)%
Food and Nutrition Services	3	(0.10)%
Health and Human Services	113,406	13.00%
Housing and Urban Develop.	13,942	17.50%

Interior	416	5.20%
Justice	(81)	(1.20)%
Labor	(1,693)	(3.50)%
National Endowment	53	1.90%
Transportation	12,067	7.70%
Treasury	(69)	(2.60)%
Total	<u>\$ 170,103</u>	<u>9.70%</u>

Federal funding to Iowa in FFY 1993 for the following programs will increase or decrease by more than \$1.0 million, compared to FFY 1992:

- A decrease of \$2.3 million for Environmental Protection Agency Wastewater Construction Projects
- A decrease of \$2.1 million for Low Income Home Energy Assistance
- A decrease of \$1.6 million for Refugee Assistance
- A decrease of \$1.3 million for Oil Overcharge Refund
- A decrease of \$1.3 million for Job Training and Partnership Act
- A decrease of \$1.0 million for Agricultural Competitiveness
- An increase of \$102.9 million for Medical Assistance Vendor Payments
- An increase of \$14.1 million for Food Stamp Benefits
- An increase of \$10.2 million for Subsidized Housing
- An increase of \$6.6 million for Pell Higher Education Grants
- An increase of \$3.5 million for Medical Assistance Administration and Training
- An increase of \$3.2 million for Job Opportunities and Basic Skills Training
- An increase of \$3.2 million for School Lunches

- An increase of \$2.8 million for Compensatory Education
- An increase of \$2.6 million for Women, Infants and Children Supplemental Feeding
- An increase of \$2.4 million for Head Start
- An increase of \$2.2 million for Foster Care
- An increase of \$1.7 million for Child Care Food
- An increase of \$1.7 million for Community Development Block Grants
- An increase of \$1.6 million for Home Investment State Grants
- An increase of \$1.4 million for Special Education Basic State Grants
- An increase of \$1.4 million for Rehabilitation Services Basic State Grants
- An increase of \$1.1 million for Vocational Education Basic State Grants

The above list excludes programs funded by the Department of Transportation (DOT). The DOT appropriations bill shifted funding between different programs, making a program by program review meaningless. The total funding to be received by Iowa in FFY 1993 from DOT is projected to increase by \$12.1 million compared to FFY 1992.

The appropriations bills for FFY 1993 assume that mandatory entitlement programs will increase by \$16.5 billion (13.1%) compared to estimated FFY 1992. The Congressional action reflects the latest Administration estimates of Medicaid and Food Stamp expenditures, which is less than the Administration's original estimates.

It is likely that the new Administration will propose significant changes in priorities and funding levels. It is unknown whether these will affect the FFY 1993 level of funding received by Iowa.

Federal funding is dynamic and subject to frequent change. Priorities may change and factors used by funding formulas are constantly being updated. Increased federal funding often results in program expansion or reduction in the amount of State appropriations. Any greater reliance upon federal funding increases the risk that the State may have to choose between reducing the level of service in popular programs or spending additional State dollars to replace lost federal funding.

LEGISLATIVE OVERSIGHT AND INFORMATION

Since 1990, the General Assembly has line-item appropriated federal funds by funding source for an increasing number of departments. In the 1992 Legislative Session, SF 2366 made line-item appropriations of federal funds to 6 departments: Public Safety, Public Health, Human Services, Economic Development, Transportation, and Education.

The LFB has expanded efforts to monitor federal funding issues which include the following:

- Review updates from the Federal Funds Information for States (FFIS) and the State-Federal Relations Office, and present significant items in the LFB's Fiscal Update publication.
- Contact State and federal officials and staff who can provide information concerning opportunities for increasing the amount of federal funding Iowa receives.
- Include additional detailed information concerning each federal grant received by a department in the budget forms distributed to appropriations subcommittees.
- Compile a list of applications for federal funding which departments have submitted.

The LFB continues to review ways to inform legislators and legislative staff concerning federal funding issues and opportunities.

Additional information concerning federal funding issues is contained in the Legislative Fiscal Bureau's Analysis of Governor's Appropriation Recommendations (LAGAR) document, published by the LFB. In addition, the LFB receives NCSL's "Mandate Monitor", as well as *Issue Briefs* from FFIS. These publications provide a variety of information about federal funding and mandate issues. Please contact the LFB for more information.

APPENDIX A

Legislative Fiscal Bureau

General Fund Appropriations
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	Actual FY 1992 =====	Estimated FY 1993 =====	Dept Req FY 1994 =====	Gov Recomm FY 1994 =====	Diff. Gov. v. Est. FY 1993 =====
Administration	53,697,281	57,513,227	56,421,178	54,284,495	-3,228,732
Ag. & Natural Resources	42,673,448	44,058,760	49,027,006	42,185,263	-1,873,497
Economic Development	28,343,034	22,666,944	28,115,646	22,679,902	12,958
Education	648,505,981	695,977,860	747,513,853	706,084,903	10,107,043
Health & Human Rights	65,426,776	69,785,098	73,777,877	72,926,325	3,141,227
Human Services	596,882,424	684,647,976	727,389,497	704,469,367	19,821,391
Justice System	198,684,950	221,767,720	242,332,836	227,904,798	6,137,078
Regulation	51,689,456	47,626,077	53,660,099	48,711,349	1,085,272
Transportation & Safety	25,788,850	24,191,781	24,822,328	24,031,223	-160,558
Unassigned Standings	1,489,910,372	1,545,613,892	1,624,804,077	1,601,236,865	55,622,973
Capital Projects	2,513,008	1,860,780	63,225,109	3,758,457	1,897,677
Total Appropriations	3,204,115,580 =====	3,415,710,115 =====	3,691,089,506 =====	3,508,272,947 =====	92,562,832 =====
Operations	1,062,267,464	1,142,450,869	1,205,381,944	1,139,275,952	-3,174,917
Grant and Aid	711,064,230	779,354,593	858,680,070	817,446,711	38,092,118
All Capitals	3,005,911	1,860,780	63,225,109	3,758,457	1,897,677
All Standings	1,427,777,975	1,492,043,873	1,563,802,383	1,547,791,827	55,747,954
Total Appropriations	3,204,115,580 =====	3,415,710,115 =====	3,691,089,506 =====	3,508,272,947 =====	92,562,832 =====

Note: The FY 1994 Governor's Recommendation does not include the recommended appropriation of \$75 million for the Generally Accepted Accounting Principles deficit and the Cash Reserve Fund.

Column Explanation:

Estimated FY 1993 - the final Legislative action less the equipment/travel reductions and the Governor's vetoes of intent and actual appropriations.

	Actual FY 1992 =====	Estimated FY 1993 =====	Dept Req FY 1994 =====	Gov Recomm FY 1994 =====	Diff. Gov. v. Est. FY 1993 =====
Administration					
Executive Council					
General Office	40,137	0	0	0	
Legislative Branch					
House of Representatives					
NCSL	75,663	75,565	82,594	82,594	7,029
Joint Expenses of Legis					
Claims for Var. Persons	580	0	0	0	
Uniform State Laws					
Uniform State Laws	17,502	18,316	19,089	19,089	773
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Legislative Branch	93,745	93,881	101,683	101,683	7,802
General Services, Dept.					
Gen Services Admin.	539,309	479,843	464,918	472,130	-7,713
Communications	162,543	170,074	174,039	268,418	98,344
Information Services Div.	6,376,516	6,230,023	5,936,322	5,543,907	-686,116
Property Management	3,454,132	3,656,020	3,800,796	3,602,626	-53,394
Printing/Mail	464,853	837,008	806,831	897,669	60,661
Capitol Planning Comm.	1,420	1,282	1,282	1,282	
Rental Space	491,672	522,034	522,034	522,034	
Utilities	1,742,173	1,900,000	1,900,000	1,900,000	
State Salary Book Print	4,597	0	0	0	
Materials Management	83,036	0	0	0	
Records Management	354,668	0	0	0	
Fire Safety	64,250	0	0	0	
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General Services, Dept.	13,739,169	13,796,284	13,606,222	13,208,066	-588,218
Governor					
General Office	991,044	998,900	998,900	998,900	
Expense of Office	2,732	2,467	2,467	2,467	
Terrace Hill Quarters	90,615	90,065	90,065	90,065	
Ad Hoc Committee Expense	1,822	1,644	1,644	1,644	
Admin. Rules Coordinator	92,923	91,486	91,486	91,486	
National Governor's Assoc	77,661	74,435	74,435	74,435	
Terrace Hill Operations	162,175	164,656	164,656	164,656	
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Governor	1,418,972	1,423,653	1,423,653	1,423,653	0
Governor's Subst Abuse					
Drug Enf. Ab. Prev. Coord	145,882	139,571	184,571	218,946	79,375
Cedar Rapids Subs Ab Cntr	36,440	32,894	32,894	32,894	
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Governor's Subst Abuse	182,322	172,465	217,465	251,840	79,375
Management, Dept. of					
Management-General Office	1,475,010	1,524,789	1,620,359	1,695,359	170,570
Council of State Govts.	66,743	63,971	63,971	63,971	
Law Enforcement Training	112,053	47,500	47,500	47,500	

	Actual FY 1992 =====	Estimated FY 1993 =====	Dept Req FY 1994 =====	Gov Recomm FY 1994 =====	Diff. Gov. v. Est. FY 1993 =====
Administration					
Management, Dept. of					
Claim - Eastman Kodak	0	8,014	0	0	-8,014
Management, Dept. of	1,653,806	1,644,274	1,731,830	1,806,830	162,556
Personnel, Department of					
Administration	1,050,182	1,274,780	1,439,482	1,324,780	50,000
Field Services	1,274,097	681,583	736,522	764,211	82,628
Program Management	1,056,339	666,792	726,849	666,792	
Compen. & Benefits	135,008	828,282	853,164	828,282	
Workers' Comp. - New	6,241,688	6,008,750	7,273,750	6,008,750	
Personnel, Department of	9,757,314	9,460,187	11,029,767	9,592,815	132,628
Revenue & Finance, Dept.					
Administration	993,232	1,021,098	1,118,902	1,118,902	97,804
Audit and Compliance	10,019,451	11,457,323	10,462,813	10,212,271	-1,245,052
Financial Management	6,424,446	7,619,328	7,180,198	7,202,530	-416,798
Information Services	1,907,545	2,151,194	2,380,761	2,398,812	247,618
Local Gov't Service	1,335,639	1,407,389	1,392,257	1,314,895	-92,494
Technical Services	2,026,909	2,748,644	2,708,520	2,635,390	-113,254
Insurance Trust	335,634	437,000	0	0	-437,000
Security Deposit	479,477	570,000	0	0	-570,000
Sales Tax Fees & Cost	26,225	45,956	45,956	45,956	
Monroe Cty Mach. Equipmt.	0	446,500	0	383,250	-63,250
Revenue & Finance, Dept.	23,548,558	27,904,432	25,289,407	25,312,006	-2,592,426
Secretary of State					
Admin. & Elections	2,043,277	456,488	453,574	406,999	-49,489
Business Services	0	1,543,647	1,515,977	1,399,455	-144,192
Secretary of State	2,043,277	2,000,135	1,969,551	1,806,454	-193,681
State-federal Relations					
General Office	211,296	204,524	204,524	204,524	
Treasurer of State					
Treasurer-General Office	762,563	808,797	842,239	571,787	-237,010
Iowa Special Olympics	4,837	4,595	4,837	4,837	242
World Food Prize	241,285	0	0	0	
Treasurer of State	1,008,685	813,392	847,076	576,624	-236,768
Operations	46,609,660	50,005,021	49,101,472	47,846,539	-2,158,482
Grant and Aid	6,241,688	6,455,250	7,273,750	6,392,000	-63,250
Standings	845,933	1,052,956	45,956	45,956	-1,007,000
Administration	53,697,281	57,513,227	56,421,178	54,284,495	-3,228,732

	Actual FY 1992 =====	Estimated FY 1993 =====	Dept Req FY 1994 =====	Gov Recomm FY 1994 =====	Diff. Gov. v. Est. FY 1993 =====
Ag. & Natural Resources					
Ag. & Land Stewardship					
Ag. - Soil Conservation					
Soil Conversation Cost Sh	0	0	6,789,972	5,650,106	5,650,106
Add'l Water Quality	0	0	283,000	0	
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	0	0	7,072,972	5,650,106	5,650,106
Ag and Land Stewardship					
Administrative Division	1,045,495	1,072,172	1,410,372	1,245,473	173,301
Ag Marketing Bureau	876,392	836,240	1,066,396	817,276	-18,964
Farmer's Market Coupon	190,399	188,469	225,074	186,751	-1,718
Regulatory Division	3,745,230	3,849,953	5,089,259	3,716,586	-133,367
Pseudorabies Eradication	383,582	755,782	1,000,782	755,782	
Laboratory Division	708,732	732,370	3,514,002	3,259,989	2,527,619
Lamb and Wool Promotion	191,791	0	0	0	
Interstate Grain Compact	58,050	58,526	58,526	75,000	16,474
Soil Conservation Div.	4,960,844	5,388,957	5,515,014	5,121,529	-267,428
Soil Cons Cost Share	0	5,650,106	0	0	-5,650,106
Soil Conservation Cost	5,926,252	0	0	0	
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	18,086,767	18,532,575	17,879,425	15,178,386	-3,354,189
Trust Fund Replacements					
Commercial Feed - Admin	54,353	63,782	0	0	-63,782
Commercial Feed - Lab	663,286	745,472	0	0	-745,472
Fertilizer - Admin	54,353	63,782	0	0	-63,782
Fertilizer - Laboratory	753,161	648,468	0	0	-648,468
Dairy Trade Prac - Admin	97,030	73,296	0	0	-73,296
Pesticide - Laboratory	1,093,408	1,226,671	0	0	-1,226,671
Milk Fund - Regulatory	619,390	644,739	0	0	-644,739
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	3,334,981	3,466,210	0	0	-3,466,210
Ag. & Land Stewardship	21,421,748	21,998,785	24,952,397	20,828,492	-1,170,293
Natural Resources, Dept.					
REAP Appropriation	8,055,225	8,547,275	10,000,000	8,547,275	
Energy Research Standing	143,843	0	0	0	
Natural Resources Dept.	0	0	12,984,019	12,609,496	12,609,496
Reimbursement To USGS	178,350	0	0	0	
Green Thumb Program	212,791	129,279	129,279	0	-129,279
Director's Office	53,598	0	0	0	
Coordination & Info	620,231	0	0	0	
Administrative Services	1,406,623	2,460,558	0	0	-2,460,558
Parks & Preserves	4,980,703	5,265,394	0	0	-5,265,394
Forestry	1,378,795	1,451,961	0	0	-1,451,961
Energy & Geology	1,212,608	1,453,547	0	0	-1,453,547
Environmental Protection	1,714,344	2,151,705	0	0	-2,151,705
Non-SF546 Marine Fuel Tax	719,216	188,945	200,000	200,000	11,055
Marine Fuel GF to Parks	431,530	411,311	411,311	0	-411,311

	Actual FY 1992 =====	Estimated FY 1993 =====	Dept Req FY 1994 =====	Gov Recomm FY 1994 =====	Diff. Gov. v. Est. FY 1993 =====
Ag. & Natural Resources					
Natural Resources, Dept.					
MFT GF to Fish & Game	143,843	0	150,000	0	
Natural Resources, Dept.	21,251,700	22,059,975	23,874,609	21,356,771	-703,204
State Fair Authority					
GF-County Fair Assistance	0	0	200,000	0	
Operations	27,589,173	28,916,652	30,553,252	27,032,100	-1,884,552
Grant and Aid	7,029,050	6,594,833	8,473,754	6,605,888	11,055
Standings	8,055,225	8,547,275	10,000,000	8,547,275	0
Ag. & Natural Resources	42,673,448	44,058,760	49,027,006	42,185,263	-1,873,497
	=====	=====	=====	=====	=====

	Actual FY 1992 =====	Estimated FY 1993 =====	Dept Req FY 1994 =====	Gov Recomm FY 1994 =====	Diff. Gov. v. Est. FY 1993 =====
Economic Development					
Economic Devel., Dept of					
Economic Devel., Dept of					
Integrated Inform. System	0	0	0	100,000	100,000
Administrative Services					
General Administration	837,698	836,132	1,025,911	936,034	99,902
Primary Research	328,969	371,041	329,982	321,895	-49,146
Film Office	181,304	179,483	210,164	199,483	20,000
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	1,347,971	1,386,656	1,566,057	1,457,412	70,756
Business Development					
Business Development	2,853,916	2,449,551	3,001,981	2,986,274	536,723
Small Business Program	225,731	325,731	376,004	308,231	-17,500
Procurement Office	95,895	97,250	137,157	96,767	-483
Business Assist. Centers	702,655	0	0	0	
Business/Rural Incubators	76,716	0	0	50,000	50,000
Targeted Small Business	47,948	0	0	0	
Comm. Econ. Betterment	3,385,672	0	0	0	
Microenterprise Develop	635,448	0	0	0	
Strategic Invest Fund	0	3,908,301	5,414,701	4,717,813	809,512
Small Business Invest Co.	0	190,000	0	0	-190,000
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	8,023,981	6,970,833	8,929,843	8,159,085	1,188,252
Community & Rural Develop					
Community Assistance	448,167	512,871	553,521	553,245	40,374
Mainstreet/Rural Main St.	350,018	345,168	409,373	405,168	60,000
COG Assistance	287,686	178,125	0	0	-178,125
Rural Development Prog.	701,745	576,367	829,190	348,240	-228,127
Community Dev Block Grant	307,969	386,229	390,362	383,767	-2,462
Rural Community 2000	1,534,328	0	0	0	
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	3,629,913	1,998,760	2,182,446	1,690,420	-308,340
International Division					
International Trade	527,798	376,856	511,766	569,909	193,053
Intl. Development Found.	0	0	0	290,250	290,250
Foreign Trade Offices	241,991	731,034	711,238	586,937	-144,097
Asian Trade Office	244,533	0	0	0	
Japan Trade Office	287,686	0	0	0	
Export Trade Asst. Prog.	331,644	317,300	400,000	317,300	
Ag Products Adv Council	3,836	1,330	1,330	1,330	
Partner State Program	95,895	0	0	96,750	96,750
Peace Institute	95,895	0	0	96,750	96,750
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	1,829,278	1,426,520	1,624,334	1,959,226	532,706
Tourism Division					
Tourism Operations	677,030	696,949	744,402	694,190	-2,759
Tourism Advertising	2,435,746	2,137,500	2,437,500	2,437,500	300,000
Welcome Center Program	335,634	250,444	250,444	250,444	

	Actual FY 1992 =====	Estimated FY 1993 =====	Dept Req FY 1994 =====	Gov Recomm FY 1994 =====	Diff. Gov. v. Est. FY 1993 =====
Economic Development					
Economic Devel., Dept of					
Tourism Division					
Mississippi River Parkway	18,219	0	0	0	
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	3,466,629	3,084,893	3,432,346	3,382,134	297,241
Workforce Development Div					
Youth Work Force Conserv.	1,209,830	954,951	1,231,192	954,951	
Iowa Corps	73,997	0	0	0	
Job Retraining Program	919,370	886,189	886,189	886,189	
Workforce Investment Prog	958,956	477,432	477,762	477,432	
Labor Management Councils	194,017	189,405	189,405	136,300	-53,105
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	3,356,170	2,507,977	2,784,548	2,454,872	-53,105
Iowa Finance Authority					
Housing Improvement Fund	2,685,076	1,000,000	1,600,000	0	-1,000,000
INTERNET					
INTERNET	493,862	787,312	811,500	0	-787,312
Wallace Foundation					
Wallace Foundation	3,510,154	2,655,000	3,830,000	2,630,000	-25,000
Iowa Product Development					
Iowa Product Development	0	848,993	1,354,572	846,753	-2,240
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Economic Devel., Dept of	28,343,034	22,666,944	28,115,646	22,679,902	12,958
Operations	28,035,065	22,280,715	27,725,284	22,296,135	15,420
Grant and Aid	307,969	386,229	390,362	383,767	-2,462
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Economic Development	28,343,034	22,666,944	28,115,646	22,679,902	12,958
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	Actual FY 1992 =====	Estimated FY 1993 =====	Dept Req FY 1994 =====	Gov Recomm FY 1994 =====	Diff. Gov. v. Est. FY 1993 =====
Education					
College Aid Commission					
Operations and Loan Prog.					
Scholarship & Grant Admin	323,256	343,848	351,685	319,142	-24,706
Osteopathic Univ - Grants	386,910	379,260	398,325	379,260	
Osteopathic Univ - Admin.	377,350	245,000	257,250	245,000	
Student Aid Programs	1,789,518	1,470,000	1,600,000	1,469,790	-210
National Guard Loan Repay	215,893	0	0	0	
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	3,092,927	2,438,108	2,607,260	2,413,192	-24,916
Standing Loan & Grant Prg					
Tuition Grant Standing	31,146,867	30,523,930	33,966,000	31,523,930	1,000,000
Scholarship Prog Standing	779,630	495,764	801,325	474,800	-20,964
Voc. Tech. Grant Standing	1,261,025	1,235,780	1,607,804	1,385,780	150,000
Work-Study Prog. Standing	2,976,542	2,898,840	3,150,000	2,898,840	
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	36,164,064	35,154,314	39,525,129	36,283,350	1,129,036
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College Aid Commission	39,256,991	37,592,422	42,132,389	38,696,542	1,104,120
Cultural Affairs, Dept.					
Iowa Arts Council	1,076,878	1,044,660	1,137,336	1,029,171	-15,489
State Historical Society	2,442,981	2,555,429	2,904,588	2,501,234	-54,195
Cultural Affairs - Admin	391,640	147,439	276,350	142,622	-4,817
Cultural Grants	751,821	684,000	684,000	651,600	-32,400
Town Square	63,291	0	0	0	
Permanent School Fund Rep	0	0	2,500,000	0	
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Cultural Affairs, Dept.	4,726,611	4,431,528	7,502,274	4,324,627	-106,901
Education, Department of Administration					
DE Administration	8,606,921	8,413,790	5,084,074	4,729,911	-3,683,879
Vocational Ed. Admin.	802,784	686,849	629,860	624,552	-62,297
Board of Ed. Examiners	119,231	121,629	135,679	120,386	-1,243
Vocational Rehab.	3,361,735	3,570,711	3,703,827	3,442,574	-128,137
Independent Living	20,473	20,638	20,638	20,638	
Management Info System	0	0	100,000	0	
State Library	0	0	2,827,814	2,004,464	2,004,464
Regional Library System	0	0	1,577,000	1,425,000	1,425,000
Iowa Public Television	5,863,336	6,004,518	6,171,776	5,864,384	-140,134
Center For Assessment	0	0	0	700,000	700,000
Math & Science Grant	0	0	0	750,000	750,000
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Education, Department of Administration	18,774,480	18,818,135	20,250,668	19,681,909	863,774
Grants & State Aid					
Teacher Salaries	0	535,755	535,755	535,755	
Corrections Education	2,032,985	1,850,600	1,850,600	1,850,600	
Vocational Ed. Secondary	3,542,303	3,308,850	3,308,850	3,308,850	
School Food Service	2,930,763	2,716,859	2,816,859	2,716,859	
Textbook Nonpublic Sch	575,373	551,000	551,000	551,000	
Voc Ag. Youth Org.	37,399	49,400	64,400	49,400	

	Actual FY 1992 =====	Estimated FY 1993 =====	Dept Req FY 1994 =====	Gov Recomm FY 1994 =====	Diff. Gov. v. Est. FY 1993 =====
Education					
Education, Department of					
Grants & State Aid					
School Budget Review Comm	0	0	250,000	0	
Technology	0	0	1,000,000	250,000	250,000
Iowa Geography Alliance	0	0	50,000	0	
New Iowa Schools Developm	0	0	0	750,000	750,000
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	9,118,823	9,012,464	10,427,464	10,012,464	1,000,000
Community College					
CC - General Aid	87,526,308	87,549,490	96,475,000	93,220,486	5,670,996
CC - 4th Quarter Aid	14,328,541	15,784,785	16,450,231	16,450,231	665,446
CC - Property Tax Repl	1,135,133	336,442	0	0	-336,442
CC - Excell. 2000 Acct	0	0	3,276,964	0	
CC - Staff Development	0	0	600,000	0	
CC - SF 2393 Salary Adj	0	2,000,000	0	0	-2,000,000
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	102,989,982	105,670,717	116,802,195	109,670,717	4,000,000
Education, Department of					
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	130,883,285	133,501,316	147,480,327	139,365,090	5,863,774
Regents, Board of					
Board Office Operations					
Regents Board Office	1,066,184	1,073,283	1,242,015	1,093,283	20,000
Tuition Replacement	18,429,101	22,468,460	24,295,739	24,108,580	1,640,120
Southwest Iowa Grad. Cntr	35,481	34,300	68,983	34,300	
Tri State Graduate Center	68,692	66,640	69,700	66,640	
Quad Cities Graduate Cntr	143,843	142,100	144,420	142,100	
Midwest Higher Ed Compact	0	0	0	58,000	58,000
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	19,743,301	23,784,783	25,820,857	25,502,903	1,718,120
University of Iowa					
Univ. of Iowa - General	166,852,000	178,694,345	188,811,216	179,493,736	799,391
SUI Indigent Patient	27,173,929	28,295,767	28,934,540	27,949,615	-346,152
SUI Psychiatric Hospital	6,473,554	6,841,286	6,886,113	6,750,550	-90,736
SUI Hospital School	5,101,343	5,497,373	5,536,380	5,403,665	-93,708
SUI Oakdale Campus	2,652,722	2,809,860	3,036,650	2,744,900	-64,960
SUI Hygienic Lab	2,807,856	3,046,111	3,081,457	2,971,697	-74,414
SUI Family Practice Prog	1,686,640	1,763,726	1,877,849	1,759,791	-3,935
SCHS - Hemophilia, Cancer	400,586	422,666	425,819	416,124	-6,542
SUI Ag Health And Safety	235,992	242,179	254,046	242,179	
SUI Statewide Tumor Regis	179,987	183,021	191,990	183,021	
SUI Child Care	57,537	0	0	0	
SUI Sub. Abuse Consortium	57,537	60,146	63,093	60,146	
SUI Cntr for Biocatalysis	287,686	1,278,777	2,278,777	1,278,777	
SUI Driving Simulator	0	266,560	365,000	266,560	
SUI Advanced Drug Devel.	0	490,000	514,000	490,000	
SUI Oakdale Research	0	0	221,000	0	
SUI Tech. Innovation Ctr.	0	0	100,000	0	
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	213,967,369	229,891,817	242,577,930	230,010,761	118,944

	Actual FY 1992 =====	Estimated FY 1993 =====	Dept Req FY 1994 =====	Gov Recomm FY 1994 =====	Diff. Gov. v. Est. FY 1993 =====
Education					
Regents, Board of					
Iowa State University					
Iowa State Univ- General	135,847,220	145,386,270	151,143,907	144,459,834	-926,436
ISU Ag Experiment	20,691,382	24,699,246	28,317,289	27,283,207	2,583,961
ISU Coop Extension	15,908,412	17,109,437	17,228,440	17,419,472	310,035
ISU Fire Service Inst.	393,974	414,932	453,932	0	-414,932
ISU Leopold Center	567,917	560,560	588,027	560,560	0
ISU Child Care	57,537	0	0	0	0
ISU Livestock Disease	279,114	0	0	0	0
Livestock Disease Resrch	0	0	0	275,969	275,969
Institute for Phys. Res.	287,686	3,215,733	4,665,733	3,215,733	0
ISU Small Bus. Center	1,141,156	987,453	1,035,839	987,453	0
Early Math Testing	0	0	80,000	0	0
Livestock Tech Transfer	0	0	0	300,000	300,000
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	175,174,398	192,373,631	203,513,167	194,502,228	2,128,597
Univ. of Northern Iowa					
UNI - General	55,827,101	64,646,461	68,307,787	63,914,506	-731,955
UNI Child Care	57,537	0	0	0	0
UNI Recycl/Reuse Center	0	239,745	0	239,745	0
Center For Metal Casting	0	0	350,000	0	0
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	55,884,638	64,886,206	68,657,787	64,154,251	-731,955
Special Schools					
Iowa School for the Deaf	5,704,427	6,068,550	6,270,859	6,094,398	25,848
Iowa Braille & Sight Sch	3,146,570	3,440,747	3,538,263	3,427,243	-13,504
Tuition & Transportation	18,391	6,860	20,000	6,860	0
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	8,869,388	9,516,157	9,829,122	9,528,501	12,344
Regents, Board of	473,639,094	520,452,594	550,398,863	523,698,644	3,246,050
Operations	497,221,726	544,095,505	580,217,890	549,073,722	4,978,217
Grant and Aid	117,817,619	119,626,881	130,920,834	123,626,671	3,999,790
Standings	33,466,636	32,255,474	36,375,129	33,384,510	1,129,036
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Education	648,505,981	695,977,860	747,513,853	706,084,903	10,107,043
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	Actual FY 1992 =====	Estimated FY 1993 =====	Dept Req FY 1994 =====	Gov Recomm FY 1994 =====	Diff. Gov. v. Est. FY 1993 =====
Health & Human Rights					
Blind, Iowa Comm. for the Department For The Blind	1,292,439	1,402,646	1,398,376	1,365,822	-36,824
Civil Rights Commission General Office	951,370	1,103,884	1,079,335	1,079,335	-24,549
Elder Affairs, Dept. of					
State Administration	368,047	403,525	440,656	440,656	37,131
Area Agencies on Aging	158,227	151,654	0	0	-151,654
Elderly Services Program	1,396,520	1,412,241	1,899,891	2,219,891	807,650
Retired Iowan Employment	99,732	119,969	0	0	-119,969
Alzheimer's Disease	71,921	68,933	0	0	-68,933
RSVP Projects	70,003	67,094	0	0	-67,094
Care Review Comm Coord	115,075	80,000	0	0	-80,000
Elder Affairs, Dept. of	2,279,525	2,303,416	2,340,547	2,660,547	357,131
Health, Dept. of Public					
Administration & Support	607,339	1,576,509	2,184,675	2,007,528	431,019
Professional Licensure	570,526	626,078	718,362	647,253	21,175
Local Health	0	1,237,719	1,241,139	1,353,276	115,557
Office of Rural Health	130,005	0	0	0	0
EMS Training	880,602	0	0	0	0
Policy & Planning	373,912	473,942	0	0	-473,942
Health Data Commission	282,686	290,250	290,250	290,250	0
Health Protection	2,149,718	2,414,188	2,320,831	2,251,256	-162,932
Substance Abuse	412,789	447,229	603,620	603,620	156,391
Sub Abuse Prog Grants	8,091,616	8,196,659	8,490,159	8,390,159	193,500
Sub Abuse Aftercare Srvs	180,000	193,500	0	0	-193,500
Family & Community Health	3,993,769	3,188,865	3,076,372	3,050,505	-138,360
SIDS Autopsies	9,589	9,675	9,675	9,675	0
Public Health Nursing	2,474,715	2,511,871	2,511,871	2,511,871	0
Homemaker-Home Hlth Aide	8,456,784	8,586,716	8,586,716	8,586,716	0
Well Elderly Clinics	567,611	585,337	585,337	585,337	0
Physician Care for Kids	407,555	411,187	411,187	411,187	0
Primary & Prevent Health	129,458	75,000	75,000	75,000	0
Dental Examiners	206,673	233,609	276,294	256,294	22,685
Medical Examiners	868,817	967,530	976,939	966,939	-591
Nursing Examiners	724,458	825,289	868,622	867,622	42,333
Pharmacy Examiners	543,391	614,297	684,446	636,874	22,577
Hlthy Family, Infnt Mort	0	665,000	665,000	665,000	0
Health, Dept. of Public	32,062,013	34,130,450	34,576,495	34,166,362	35,912
Human Rights, Dept. of					
Administration	215,700	224,930	221,698	221,698	-3,232
Community Action Agencies	3,494	3,526	3,526	3,526	0
Deaf Services	249,010	284,150	276,874	276,874	-7,276
Persons With Disabilities	162,252	134,495	97,853	97,853	-36,642
Latino Affairs	58,867	87,797	87,797	87,797	0
Status of Women	330,824	343,747	340,788	340,788	-2,959
Status of African Am.	52,132	76,177	80,966	76,177	0

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Health & Human Rights					
Human Rights, Dept. of					
Criminal & Juvenile Just.	326,049	363,713	351,345	351,345	-12,368
Human Rights, Dept. of	1,398,328	1,518,535	1,460,847	1,456,058	-62,477
Veterans Affairs, Comm					
Veter. Affairs Div.	132,295	145,054	145,391	145,462	408
War Orphans Ed. Fund	9,767	9,361	9,361	6,000	-3,361
Iowa Veterans Home	27,301,039	29,171,752	32,767,525	32,046,739	2,874,987
Veterans Affairs, Comm	27,443,101	29,326,167	32,922,277	32,198,201	2,872,034
Operations	41,894,910	45,112,932	49,002,291	47,821,963	2,709,031
Grant and Aid	23,531,866	24,672,166	24,775,586	25,104,362	432,196
Health & Human Rights	65,426,776	69,785,098	73,777,877	72,926,325	3,141,227

	Actual FY 1992 =====	Estimated FY 1993 =====	Dept Req FY 1994 =====	Gov Recomm FY 1994 =====	Diff. Gov. v. Est. FY 1993 =====
Human Services					
Human Services, Dept. of Economic Assistance					
Aid to Dependent Children	44,577,574	46,470,000	49,988,258	43,247,427	-3,222,573
Emergency Assistance	853,325	883,750	883,750	883,750	
Promise Jobs	4,068,808	4,960,000	5,533,030	7,718,000	2,758,000
Aid to Native Americans	36,440	36,765	36,765	36,765	
Child Support Recoveries	2,980,019	4,009,348	3,906,287	4,307,709	298,361
X-PERT	0	484,305	1,100,553	774,645	290,340
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	52,516,166	56,844,168	61,448,643	56,968,296	124,128
Medical Services					
Medical Assistance	254,391,600	299,911,251	347,804,752	342,927,612	43,016,361
Medical Contracts	4,213,479	4,950,000	5,396,300	5,542,950	592,950
State Supplementary Asst.	18,522,933	19,040,000	18,452,000	18,452,000	-588,000
MH/MR/DD Serv--Med Asst.	1,474,384	2,860,000	3,211,983	0	-2,860,000
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	278,602,396	326,761,251	374,865,035	366,922,562	40,161,311
Serving A, C, & F					
Toledo Juvenile Home	4,381,976	4,757,986	4,654,762	4,683,351	-74,635
Eldora Training School	7,507,768	8,196,274	7,919,630	7,932,363	-263,911
Child and Family Serv	0	0	69,559,238	67,618,435	67,618,435
Community Based Services	3,822,587	1,624,226	1,974,226	1,624,226	
Ct Ordered Serv Juvenile	3,599,687	3,990,000	3,990,000	3,990,000	
Child Care Services	7,104,073	7,460,000	7,460,000	7,486,000	26,000
Juvenile Intake Center	0	125,000	175,000	0	-125,000
Foster Care	59,890,069	47,520,000	0	0	-47,520,000
Home Based Services	18,938,838	22,530,000	0	0	-22,530,000
Child Protection	513,453	543,251	0	0	-543,251
Transitional Child Care	314,125	0	0	0	
Runaway Prog. Woodbury	0	20,000	0	0	-20,000
Runaway Prog. Polk	0	30,000	0	0	-30,000
Juv. Detention - Capped	0	900,000	0	0	-900,000
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	106,072,576	97,696,737	95,732,856	93,334,375	-4,362,362
Serving MH/MR/DD/BI					
Cherokee Mental Health	14,419,968	16,116,786	15,720,420	14,251,852	-1,864,934
Clarinda Mental Health	6,339,712	6,103,206	5,951,530	5,987,667	-115,539
Independence Mental Hlth	16,135,229	18,031,966	17,690,259	16,976,476	-1,055,490
Mt Pleasant Mental Health	6,625,748	5,355,993	5,351,055	4,827,154	-528,839
Glenwood Hospital-School	37,184,136	38,455,732	36,157,098	35,798,473	-2,657,259
Woodward Hospital-School	30,409,564	32,769,868	30,624,810	30,455,875	-2,313,993
Community MH/MR Fund	0	27,260,000	28,834,830	28,708,109	1,448,109
Family Support Subsidy	648,877	1,000,000	1,050,000	1,000,000	
DD Special Needs Grants	52,871	53,212	53,212	53,212	
MH/MR/DD Special Services	366,801	370,069	370,069	370,069	
Disabil Policy Council	26,851	27,090	0	0	-27,090
State Cases/Local Purch.	4,451,978	4,980,000	4,414,864	3,531,891	-1,448,109
Gamblers Assistance Prog.	384,098	250,000	250,000	250,000	
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	117,045,833	150,773,922	146,468,147	142,210,778	-8,563,144

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Human Services					
Human Services, Dept. of					
DHS Administration					
Field Operations	35,988,554	42,781,443	40,830,448	35,980,389	-6,801,054
General Administration	6,591,892	9,111,662	7,950,575	8,967,174	-144,488
Volunteers	65,007	85,793	93,793	85,793	
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	42,645,453	51,978,898	48,874,816	45,033,356	-6,945,542
Human Services - Other					
Med. Asst.-Pregnant Women	0	71,000	0	0	-71,000
Medical Assistance Expans	0	72,000	0	0	-72,000
Family Planning Services	0	350,000	0	0	-350,000
Repro Health/Subst Abuse	0	100,000	0	0	-100,000
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	0	593,000	0	0	-593,000
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Human Services, Dept. of	596,882,424	684,647,976	727,389,497	704,469,367	19,821,391
Operations	168,591,417	186,201,659	177,857,427	170,943,128	-15,258,531
Grant and Aid	428,291,007	498,446,317	549,532,070	533,526,239	35,079,922
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Human Services	596,882,424	684,647,976	727,389,497	704,469,367	19,821,391
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	Actual FY 1992 =====	Estimated FY 1993 =====	Dept Req FY 1994 =====	Gov Recomm FY 1994 =====	Diff. Gov. v. Est. FY 1993 =====
Justice System					
Attorney General					
General Office A.G.	4,235,301	4,804,497	5,096,700	4,613,628	-190,869
Pros. Attor. Training	131,898	139,215	0	0	-139,215
Farm Mediation Service	95,895	0	0	0	
Farm Legal Assistance	95,895	0	0	0	
Victim Assistance Grants	1,342,537	1,268,610	1,418,610	1,268,610	
Area GASA Pros. Attorney	99,155	98,290	105,117	98,290	
Consumer Advocate	1,930,111	2,159,763	2,164,040	1,999,524	-160,239

Attorney General	7,930,792	8,470,375	8,784,467	7,980,052	-490,323
Corrections, Dept. of					
Corr. - Central Office					
Central Office	2,001,127	2,128,614	2,354,015	2,101,088	-27,526
County Confinement	241,285	237,038	237,038	237,038	
Fed Prisoners/Contract	347,451	341,334	341,334	341,334	
Training Center	359,170	376,928	403,429	374,385	-2,543
Corr. Expansion-Phase I	625,860	625,860	625,860	625,860	
Corr. Expansion-Phase II	3,143,250	3,169,163	3,188,273	3,188,273	19,110
State Cases - Stdg.	61,580	66,370	66,370	66,370	

Corr. - Central Office	6,779,723	6,945,307	7,216,319	6,934,348	-10,959
CBC Districts					
CBC District I	5,310,551	6,006,477	6,305,539	5,841,225	-165,252
CBC District II	3,743,585	4,647,170	5,210,474	4,526,923	-120,247
CBC District III	2,361,157	2,952,005	3,143,378	2,882,153	-69,852
CBC District IV	1,905,366	2,085,088	2,255,395	2,019,323	-65,765
CBC District V	6,707,424	8,024,964	8,265,072	7,813,232	-211,732
CBC District VI	5,218,361	6,053,735	6,269,573	5,876,000	-177,735
CBC District VII	3,679,378	4,181,144	4,316,952	4,058,456	-122,688
CBC District VIII	2,979,716	3,553,618	3,616,032	3,472,085	-81,533
CBC Statewide	88,098	85,817	85,817	85,817	

CBC Districts	31,993,636	37,590,018	39,468,232	36,575,214	-1,014,804
Corr. - Institutions					
Ft. Madison Inst.	21,004,709	23,061,831	28,228,129	24,267,427	1,205,596
Anamosa Inst.	15,577,784	17,081,680	20,662,122	17,921,361	839,681
Oakdale Inst.	13,354,072	15,354,467	15,196,573	15,017,948	-336,519
Newton Inst.	3,388,131	5,148,686	5,188,404	5,127,755	-20,931
Mt Pleasant Inst.	11,131,195	12,160,626	15,306,415	12,969,525	808,899
Rockwell City Inst.	3,409,835	5,172,020	5,314,557	5,213,109	41,089
Clarinda Inst.	5,086,654	5,888,453	7,126,721	6,198,197	309,744
Mitchellville Inst.	4,138,546	5,854,474	6,059,465	5,950,593	96,119

Corr. - Institutions	77,090,926	89,722,237	103,082,386	92,665,915	2,943,678

Corrections, Dept. of	115,864,285	134,257,562	149,766,937	136,175,477	1,917,915
Judicial Branch					
Judicial Branch	73,200,000	77,245,846	81,917,348	81,917,348	4,671,502
Juv. Vict. Restitution	100,000	98,000	98,000	98,000	

	Actual FY 1992 =====	Estimated FY 1993 =====	Dept Req FY 1994 =====	Gov Recomm FY 1994 =====	Diff. Gov. v. Est. FY 1993 =====
Justice System					
Judicial Branch					
ICIS Computer	875,000	857,500	857,500	857,500	
Summer Work Program	0	75,000	75,000	75,000	
Judicial Branch	74,175,000	78,276,346	82,947,848	82,947,848	4,671,502
Parole, Board of					
Parole Board	714,873	763,437	833,584	801,421	37,984
Operations	166,388,449	183,874,294	202,561,196	191,026,176	7,151,882
Grant and Aid	32,234,921	37,827,056	39,705,270	36,812,252	-1,014,804
Standings	61,580	66,370	66,370	66,370	0
Justice System	198,684,950	221,767,720	242,332,836	227,904,798	6,137,078

	Actual FY 1992 =====	Estimated FY 1993 =====	Dept Req FY 1994 =====	Gov Recomm FY 1994 =====	Diff. Gov. v. Est. FY 1993 =====
Regulation					
Auditor of State					
Auditor - General Office	1,535,083	1,062,919	1,142,116	1,134,051	71,132
Campaign Finance Discl.					
Campaign Finance	262,778	262,417	548,516	351,924	89,507
Commerce, Dept. of					
Commerce-Administration	1,354,443	1,259,317	1,229,238	1,217,578	-41,739
Commerce Administration					
Alcoholic Beverages					
Alcoholic Bev.-Operations	3,230,143	2,690,482	1,456,642	1,452,978	-1,237,504
Banking Division					
Banking Division	5,497,769	4,994,466	5,388,120	5,273,216	278,750
Credit Union Division					
Credit Union Division	882,297	847,035	981,241	956,280	109,245
Insurance Division					
Insurance Division	4,095,561	4,496,866	4,761,929	4,573,907	77,041
Self-Insurance Examiner	47,948	0	0	0	
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	4,143,509	4,496,866	4,761,929	4,573,907	77,041
Prof. Licensing & Reg.					
Professional Licensing	803,614	797,700	780,880	775,840	-21,860
Utilities Division					
Utilities Division	4,502,471	4,576,113	4,853,806	4,689,087	112,974
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Commerce, Dept. of	20,414,246	19,661,979	19,451,856	18,938,886	-723,093
Employment Serv. Dept. of					
Labor Serv.	2,367,831	2,311,335	2,340,796	2,313,374	2,039
Industrial Serv.	1,940,893	1,924,140	1,884,995	1,862,830	-61,310
FY 93 Backpay/Interest	0	18,706	0	0	-18,706
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Employment Serv. Dept. of	4,308,724	4,254,181	4,225,791	4,176,204	-77,977
Inspections and Appeals					
Inspections and Appeals					
Finance and Services Div.	535,626	483,352	538,062	474,628	-8,724
Audits Division	434,903	419,584	409,964	340,548	-79,036
Appeals and Fair Hearings	348,328	222,874	212,108	211,539	-11,335
Investigations Division	440,619	484,536	526,531	511,332	26,796
Health Facilities Div.	1,505,131	1,452,935	1,465,063	1,289,389	-163,546
Inspections Division	709,966	719,134	655,804	650,172	-68,962
Employment Appeal Board	44,645	45,850	45,230	44,700	-1,150
Foster Care Review Board	255,773	138,632	208,341	133,849	-4,783

	Actual FY 1992 =====	Estimated FY 1993 =====	Dept Req FY 1994 =====	Gov Recomm FY 1994 =====	Diff. Gov. v. Est. FY 1993 =====
Regulation					
Inspections and Appeals					
Inspections and Appeals					
Indigent Defense Approp.	11,795,465	8,445,465	12,445,465	9,778,665	1,333,200
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	16,070,456	12,412,362	16,506,568	13,434,822	1,022,460
Appellate Defender					
Public Defender	6,210,746	7,036,697	8,174,942	7,622,502	585,805
Racing Commission					
Racetracks	1,696,398	1,642,939	2,054,419	1,672,245	29,306
Riverboats	540,385	605,855	821,130	677,419	71,564
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	2,236,783	2,248,794	2,875,549	2,349,664	100,870
Inspections and Appeals					
Inspections and Appeals	24,517,985	21,697,853	27,557,059	23,406,988	1,709,135
Public Employ. Relations					
General Office	650,640	686,728	734,761	703,296	16,568
Operations					
Operations	51,689,456	47,626,077	53,660,099	48,711,349	1,085,272
Regulation	51,689,456	47,626,077	53,660,099	48,711,349	1,085,272
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	Actual FY 1992 =====	Estimated FY 1993 =====	Dept Req FY 1994 =====	Gov Recomm FY 1994 =====	Diff. Gov. v. Est. FY 1993 =====
Transportation & Safety					
Law Enforcement Academy					
ILEA Operations	903,018	869,609	871,344	857,297	-12,312
Hate Crimes Training	0	9,500	0	0	-9,500
Prosec. Atty. Trn. Coord.	0	0	0	139,215	139,215
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Law Enforcement Academy	903,018	879,109	871,344	996,512	117,403
Public Defense, Dept. of					
Military Division	3,230,332	3,363,161	3,723,620	3,710,534	347,373
Disaster Ser. Div.	263,977	276,775	290,315	290,315	13,540
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Public Defense, Dept. of	3,494,309	3,639,936	4,013,935	4,000,849	360,913
Public Safety, Dept. of					
Administration	2,138,051	2,220,858	2,196,510	2,180,851	-40,007
Communications	3,027,504	0	0	0	0
Investigation, DCI	6,337,804	7,075,441	7,147,636	6,949,660	-125,781
Narcotics Enforce.	1,917,045	2,166,422	2,155,211	2,119,406	-47,016
Undercover Funds	140,604	239,202	239,202	239,202	0
Fire Marshal	1,210,683	1,372,870	1,361,214	1,345,773	-27,097
Capitol Security	1,023,292	1,092,704	1,095,880	1,070,486	-22,218
ISP D.A.R.E. Project	28,503	68,954	28,903	28,903	-40,051
Pari-Mutuel Enforce.	248,719	0	0	0	0
AFIS FY92-Gen. Fund	492,903	0	0	0	0
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Public Safety, Dept. of	16,565,108	14,236,451	14,224,556	13,934,281	-302,170
Transportation, Dept. of					
Air & Transit	395,556	391,260	401,940	401,940	10,680
Rail and Air Projects	4,430,859	2,005,025	2,110,553	2,110,553	105,528
State Aviation Approp.	0	3,040,000	3,200,000	2,587,088	-452,912
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Transportation, Dept. of	4,826,415	5,436,285	5,712,493	5,099,581	-336,704
Operations	20,865,088	19,146,756	19,511,775	19,333,582	186,826
Grant and Aid	4,430,859	5,045,025	5,310,553	4,697,641	-347,384
Capitals	492,903	0	0	0	0
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Transportation & Safety	25,788,850	24,191,781	24,822,328	24,031,223	-160,558
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	Actual FY 1992 =====	Estimated FY 1993 =====	Dept Req FY 1994 =====	Gov Recomm FY 1994 =====	Diff. Gov. v. Est. FY 1993 =====
Unassigned Standings					
Education, Department of					
Education, Dept. of					
Trans of Nonpublic Pupils	5,902,059	5,594,293	5,594,293	6,894,293	1,300,000
Child Development	10,582,897	10,191,258	10,191,258	10,191,258	
Educational Excellence	91,179,251	80,300,836	92,297,891	80,297,891	-2,945
Instructional Support	12,023,608	14,798,225	14,798,225	14,798,225	
School Foundation Aid	1,093,836,443	1,178,933,168	1,249,400,000	1,236,533,168	57,600,000
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	1,213,524,258	1,289,817,780	1,372,281,667	1,348,714,835	58,897,055
Iowa Public Television					
State Commun. Network	2,799,623	5,000,000	5,000,000	5,000,000	
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Education, Department of	1,216,323,881	1,294,817,780	1,377,281,667	1,353,714,835	58,897,055
Executive Council					
Court Costs	281,943	82,237	82,237	82,237	
Habeas Corpus Fees	451	22,978	22,978	22,978	
Public Improvements	0	150,000	150,000	150,000	
Drainage Assessment	0	25,000	25,000	25,000	
Perf. of Duty Standing	637,987	935,000	935,000	935,000	
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Executive Council	920,381	1,215,215	1,215,215	1,215,215	0
Legislative Branch					
House of Representatives					
House of Representatives	6,035,211	7,079,350	6,951,250	6,951,250	-128,100
Senate					
Senate	3,774,980	4,066,723	4,242,093	4,242,093	175,370
Joint Expenses of Legis					
Joint Expenses	302,903	480,295	600,000	600,000	119,705
Citizens' Aide, Office of					
Citizens' Aide	545,344	578,378	631,471	631,471	53,093
Leg. Computer Support Bur					
Legislative Computer Supp	1,225,832	1,300,457	1,432,145	1,432,145	131,688
Legislative Fiscal Bureau					
Legislative Fiscal Bureau	1,298,245	1,430,000	1,579,500	1,579,500	149,500
Legis. Service Bureau					
Leg. Service Bureau	2,880,854	3,501,862	3,268,427	3,268,427	-233,435
Admin. Rules Review Comm.					
Admin. Rules Review	70,829	58,848	97,800	97,800	38,952
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Legislative Branch	16,134,198	18,495,913	18,802,686	18,802,686	306,773

	Actual FY 1992 =====	Estimated FY 1993 =====	Dept Req FY 1994 =====	Gov Recomm FY 1994 =====	Diff. Gov. v. Est. FY 1993 =====
Unassigned Standings					
Governor					
Interstate Extradition	0	3,676	3,676	3,676	
Presidential Electors	0	380	380	0	-380
Governor	0	4,056	4,056	3,676	-380
Human Services, Dept. of					
Commission of Inquiry	2,447	7,256	5,000	5,000	-2,256
Non Resident Transfer	3,269	2,419	3,500	3,500	1,081
Non Resident Commitment	192,909	106,425	200,000	200,000	93,575
Human Services, Dept. of	198,625	116,100	208,500	208,500	92,400
Management, Dept. of					
Indian Settlement Officer	23,260	23,750	23,750	23,750	
Appeal Board Standing	4,203,406	5,000,000	5,000,000	5,000,000	
Management, Dept. of	4,226,666	5,023,750	5,023,750	5,023,750	0
Public Defense, Dept. of					
Compensation & Expense	93,379	76,000	76,000	76,000	
Revenue & Finance, Dept.					
Ag Land Tax Credit	41,398,384	39,138,799	39,138,799	39,138,799	
Property Tax Replacement	59,921,177	56,287,557	56,287,557	56,287,557	
Printing Cigarette Stamps	70,339	115,926	115,926	115,926	
Homestead Tax Credit Aid	99,606,372	93,573,219	93,573,219	93,573,219	
Extraordinary Prop. Tax	11,417,846	10,794,998	10,794,998	10,794,998	
Peace Officer Retirement	3,040,412	2,942,726	2,942,726	2,942,726	
Unemployment Compensation	1,608,433	982,800	500,000	500,000	-482,800
Franchise Tax Reimburse	9,285,723	8,815,693	8,815,693	8,815,693	
Military Service Tax	2,961,502	2,820,795	2,820,795	2,820,795	
Mental Health Prop Tax	9,969,148	0	0	0	
Revenue & Finance, Dept.	239,279,336	215,472,513	214,989,713	214,989,713	-482,800
Secretary of State					
Iowa Servicemens Ballot	2,468	0	2,490	2,490	2,490
Constitutional Amendments	0	2,565	0	0	-2,565
Secretary of State	2,468	2,565	2,490	2,490	-75
Transportation, Dept. of					
Public Transit Assistance	6,552,730	5,890,000	6,200,000	6,200,000	310,000

	Actual FY 1992 =====	Estimated FY 1993 =====	Dept Req FY 1994 =====	Gov Recomm FY 1994 =====	Diff. Gov. v. Est. FY 1993 =====
Unassigned Standings					
Treasurer of State					
TRANS Note Proceeds	6,178,708	4,500,000	1,000,000	1,000,000	-3,500,000
Operations	13,382,520	15,191,258	15,191,258	15,191,258	0
Grant and Aid	91,179,251	80,300,836	92,297,891	80,297,891	-2,945
Standings	1,385,348,601	1,450,121,798	1,517,314,928	1,505,747,716	55,625,918
Unassigned Standings	1,489,910,372	1,545,613,892	1,624,804,077	1,601,236,865	55,622,973

	Actual FY 1992 =====	Estimated FY 1993 =====	Dept Req FY 1994 =====	Gov Recomm FY 1994 =====	Diff. Gov. v. Est. FY 1993 =====
Capital Projects					
Corrections Capital					
DOC Prison Construction	0	0	3,756,000	0	
Health/Life/Fire Safety	0	0	3,000,000	300,000	300,000
Corrections Capital	0	0	6,756,000	300,000	300,000
State Fair Auth. Capitals					
Fair Board Capitals FY 94	0	0	2,650,000	0	
General Services Capitals					
Health/Life/Fire Safety	0	0	495,216	100,000	100,000
General Services Capitals	0	0	1,424,957	920,457	920,457
General Services Capitals	0	0	1,920,173	1,020,457	1,020,457
Human Services Capitals					
Health/Life/Fire Safety	0	0	873,264	300,000	300,000
Critical Deferred Maint.	0	0	138,560	0	
Human Services Capitals	0	0	1,011,824	300,000	300,000
Natural Resources Capital					
Marine Fuel Tax Capitals	2,513,008	0	0	0	
Marine Fuel Tax Capitals	0	1,463,000	0	0	-1,463,000
GF-Black Hawk Lake Dredge	0	397,780	0	0	-397,780
GF-Marine Fuel Tax Caps	0	0	1,650,000	1,650,000	1,650,000
Natural Resources Capital	2,513,008	1,860,780	1,650,000	1,650,000	-210,780
Public Defense Capitals					
Public Defense Capitals	0	0	269,712	108,000	108,000
Regents Capitals					
Regents Capitals-FY 94&95	0	0	48,243,000	0	
Education Capitals					
Voc. Rehab. Capitals	0	0	307,400	30,000	30,000
Commerce Capitals					
Commerce Capitals - FY 94	0	0	350,000	350,000	350,000
Veterans Affairs Capitals					
Veterans Affairs Capitals	0	0	67,000	0	
Capitals	2,513,008	1,860,780	63,225,109	3,758,457	1,897,677
Capital Projects	2,513,008	1,860,780	63,225,109	3,758,457	1,897,677

APPENDIX B

GLOSSARY OF BUDGET TERMS

Accrual: The basis of accounting under which revenues are recorded when earned and expenditures are recognized in the period in which benefit is derived. It provides for the matching of expense against related revenue.

Allocation: Funds and/or personnel which are apportioned or designated to a function, program, or activity.

Appropriation: A legislative allocation of money for a specific purpose.

75.0% Base Budgeting: A form of modified base budgeting used by the State of Iowa in which agency managers assume for budgeting purposes that 75.0% of the current appropriation becomes the base for the next fiscal year's budget.

Budget Unit: A predetermined grouping of one or more organizations that indicates an individual entity within a department. There may be one or more budget units within a department. A budget unit generally equals an appropriation made by the General Assembly.

Capital Appropriation: An appropriation for long term additions to or betterment of State property, e.g., land, buildings, or equipment.

Cost-Of-Living Adjustment (COLA): An annual increase made in the personal services line-item at the start of the fiscal year to take account of increases in the cost-of-living. This adjustment is determined through the collective bargaining process.

Decision Package: An individual request for funding made by the department for personnel, services, equipment, capitals, etc. Decision Packages are either requests to return the budget to 100% of the previous year's appropriation from the 75.0% base budget, or they are new requests for funding, over and above the previous year's appropriation. Decision packages are listed in priority order for each budget unit.

Estimated Revenues: A projection compiled by the Revenue Estimating Conference for General Fund receipts.

Expenditures: Disbursements and payables for services rendered and goods received including authorized encumbrances for a specific appropriated period.

Estimated Expenditures: A projection compiled according to legislative action, adjusted for salary, cost-of-living, and merit increases.

FY or Fiscal Year: The 12 month financial period used for record keeping, budgeting, appropriating, revenue collecting, and other aspects of fiscal management. The fiscal year of the State of Iowa is July 1 to June 30.

FTE or Full Time Equivalent Positions: One full-time equivalent position represents 2,080 working hours, which is the regular number of hours one full-time person works in one fiscal year.

General Fund: The fiscal entity whose receipts are not earmarked for dedicated purposes and which supports the general functions of State government.

Goals: A broad statement of purpose or intended achievement as established by policy makers or program administrators.

Grants and Aids: State money that passes through State departments for local needs.

Item-veto: The action by the Governor whereby a section of an appropriation bill is vetoed.

Line-item: A term to describe funds requested and/or appropriated on a detailed or itemized basis (personal services, travel, equipment, etc.).

Merit Increase: The normal pay increase granted at the time of an employee's review date. Currently, a merit increase is the equivalent of one merit step or approximately 4.0% of the employee's salary.

New/Expanded Programs: Departmental requests that are above and beyond current operations of the department.

Objective: A specific statement of intent or action that serves to achieve a stated goal.

Operations: An appropriation of funds for the performance of the normal functions of a department or a division.

Organization: A responsibility center within the management structure of a department.

Performance Measures: Criteria used to assess progress toward the objectives in the implementation of a program.

Reversion: Following the close of a fiscal year, all unencumbered or unobligated balances revert to the State treasury and to the credit of the fund from which the appropriation or appropriations were made.

Standing Limited Appropriation: An appropriation of a specific dollar amount established by the Code of Iowa. An example is the Indian Settlement Officer, Section 331.60, Code of Iowa: "There is appropriated annually from the General Fund of the State to the County of Tama the sum of three-thousand, three-hundred, sixty-five dollars to be used by the County only for the payment . . .".

Standing Unlimited Appropriation: An appropriation made by statute, but no dollar amount is mentioned in the Code of Iowa. An example reads as follows: "There is hereby appropriated out of any funds in the State treasury not otherwise appropriated a sum sufficient to pay for . . .".

Supplemental Appropriation: Additional funds appropriated for the current fiscal year in addition to the original appropriation.

APPENDIX C

ISSUE REVIEW SERIES

As part of the continuing effort to provide legislative oversight, the staff of the Legislative Fiscal Bureau (LFB) monitors a variety of issues that develop in State agencies. Many of these are reported through the Fiscal Update newsletter, but some require more detailed review to present sufficient information and some may require legislative action. To meet this need, the LFB has developed an *Issue Review Series*, which presents selected issues to the Fiscal Committee. Where appropriate, each paper contains a specific issue topic, a brief background on information related to the topic, the current situation, affected agencies, Code of Iowa authority, alternatives the General Assembly may wish to consider, and budgetary impacts.

The following *Issue Reviews* have been presented to the Fiscal Committee and are available from the LFB:

- Funded International Programs
- Riverboat Gambling
- DALs Hay Hotline
- Tax and Revenue Anticipation Notes
- Woodward State Hospital School Surveyed
- Secretary of State's Optical Disk Scanner Office Automation Project
- State Insurance Contract and Related Issues
- Unpaid Fines, Fees and Court Costs
- AIDS: Impact on Cost of Health Care, Health Care Industry Staff, and Health Insurance
- Department of Cultural Affairs Reorganization
- Status of Additional Correctional Beds in FY 1993
- Revenue Estimating Conference Accuracy
- Child Support Fees and Rebates
- "Future GAAP" Provision Delay Proposed
- Centralized Collections

- Alzheimer's Disease and Related Disorders
- Iowa's International Trade Offices
- Insurance Division Accreditation
- Effects on Departmental Budgets for Last Three Years
- Update on Iowa Court Information System (ICIS)
- Road Use Tax Fund Overview
- Update on Iowa Communications Network
- Transferred Trust Fund Status
- Trends and Issues in Federal Funding
- Regent Affiliated Organizations
- Auditor Reimbursements
- Motor Vehicle Use Tax Assessment Option
- Clerk of Court Offices
- Regent Affiliated Organizations - Part II
- Update on Iowa Indigent Defense Program
- Unemployment Compensation Reserve Fund
- Collective Bargaining for FY 1994 and FY 1995
- Input/Output Economic Model
- Early Retirement Program
- Chronic Renal Disease Program
- Backlog Maintenance of Armories
- Prison Health Care Costs

APPENDIX D

STAFF LISTING

LEGISLATIVE FISCAL BUREAU

Dennis C. Prouty, Director
Capitol, Second Floor
281-5279

STAFF ASSIGNMENTS	STAFF PERSON	PHONE	LOCATION
DEPUTY DIRECTOR	Tim Faller	281-4615	Capitol-Second
FISCAL ANALYSIS	Holly Lyons	281-7845	Capitol-Second
POLICY ANALYSIS	Dwayne Ferguson	281-6561	Lucas-Ground
DATA BASE	Glen Dickinson	281-4616	Lucas-Ground
ADMINISTRATION	Douglas Wulf	281-3250	Lucas-Ground
APPROPRIATIONS SUBCOMMITTEES			
ADMINISTRATION			
General Services	Tami Fujinaka	281-4613	Lucas-Ground
Revenue and Finance	Tami Fujinaka		
Secretary of State	Tami Fujinaka		
State/Federal Relations	Tami Fujinaka		
Governor	Larry Sigel	281-6764	Lucas-Ground
Management	Larry Sigel		
Personnel	Larry Sigel		
Treasurer	Larry Sigel		

STAFF ASSIGNMENTS	STAFF PERSON	PHONE	LOCATION
AGRICULTURE & NATURAL RESOURCES			
Agriculture	Jeff Robinson	281-6767	Capitol-Second
State Fair Authority	Jeff Robinson		
Natural Resources	Jeff Robinson		
ECONOMIC DEVELOPMENT			
Economic Development	Douglas Wulf	281-3250	Lucas-Ground
Wallace Tech/INTERNET	Douglas Wulf		
EDUCATION			
Board of Regents	Sue Lerdal	281-7794	Capitol-Ground
College Aid Commission	Sue Lerdal		
Cultural Affairs	Jon Studer	281-6256	Capitol-Ground
Education	Jon Studer		
HEALTH & HUMAN RIGHTS			
Blind	Bob Snyder	281-4614	Capitol-Second
Civil Rights	Bob Snyder		
Elder Affairs	Bob Snyder		
Human Rights	Bob Snyder		
Veterans Affairs	Bob Snyder		
Public Health	Jon Muller	281-5270	Lucas-Ground
HUMAN SERVICES			
AFDC, WIN, Food Stamps	Jon Neiderbach	281-6301	Lucas-Ground

STAFF ASSIGNMENTS	STAFF PERSON	PHONE	LOCATION
Child Support Recovery	Jon Neiderbach		
County Based Services	Jon Neiderbach		
Field Operations	Jon Neiderbach		
Foster Care	Jon Neiderbach		
General Administration	Alice Wisner	281-4612	Capitol-Second
Institutions	Alice Wisner		
Medical Services	Alice Wisner		
MH/MR/DD Enhanced Service	Alice Wisner		
SSBG	Alice Wisner		
JUSTICE SYSTEM			
Corrections	Dwayne Ferguson	281-6561	Lucas-Ground
Justice Department	Leroy McGarity	281-7942	Lucas Ground
Parole Board	Leroy McGarity		
Judicial Department	Leroy McGarity		
REGULATION			
Commerce	Sharon Ramsay	281-7846	Lucas-Ground
Employment Services	Sharon Ramsay		
Inspections and Appeals	Sharon Ramsay		
Auditor	Mary Shipman	281-4617	Capitol-Ground
Campaign Finance Disclosure	Mary Shipman		
PER Board	Mary Shipman		
TRANSPORTATION & SAFETY			
Public Safety	David Reynolds	281-6934	Lucas-Ground

STAFF ASSIGNMENTS	STAFF PERSON	PHONE	LOCATION
Transportation	David Reynolds		
Iowa Law Enforcement Academy	David Reynolds		
Public Defense	David Reynolds		
WAYS AND MEANS			
Standing Committees	Paul Durand	281-4611	Capitol-Second
	Brad Hudson	281-7799	Capitol-Ground
EDUCATION STANDING COMMITTEES			
School Finance and	Brad Hudson	281-7799	Capitol-Ground
Education Standing Issues	Jon Studer	281-6256	Capitol-Ground
DATA BASE SUPPORT			
	David Hinman	281-6765	Lucas-Ground
	Raymond Knapp	281-5335	Lucas-Ground
ADMINISTRATIVE STAFF			
	Charlotte Mosher	281-5279	Capitol-Second
	Nicole Navara	281-6766	Lucas-Ground
	Lynn Sevedge	281-4594	Capitol-Second